# FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

September 30, 2021

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## SHAREHOLDERS:

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#### **INDEPENDENT AUDITOR'S REPORT**

To the Members of the City Council City of Valentine, Nebraska

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Valentine, Nebraska as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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A PROFESSIONAL

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Valentine, Nebraska, as of September 30, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 5-13 and 59-65 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who consider it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Valentine, Nebraska's basic financial statements. The nonmajor fund combining statements and statement of revenue and expenditures by General Fund department are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The nonmajor fund combining statements and the statement of revenue and expenditures by General Fund department are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information described in the first sentence of this paragraph is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 9, 2022, on our consideration of the City of Valentine, Nebraska's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Valentine's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Valentine, Nebraska's internal control over financial reporting and compliance.

AMGL, P.C.

Grand Island, Nebraska March 9, 2022

## MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

As management of the City of Valentine, we offer readers of the City of Valentine financial statements this narrative overview and analysis of the financial activities of the City of Valentine for the fiscal year ended September 30, 2021.

# **Financial Highlights**

- The assets of the City of Valentine exceeded its liabilities at the close of the most recent fiscal year by \$25,473,806 (*net position*). Of this amount, \$5,706,355 (*unrestricted net position*) may be used to meet the government's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the City of Valentine governmental funds reported combined ending net position of \$16,250,282. Approximately 10.6 percent of this total amount, \$1,719,891, is *unrestricted net position*.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$768,562, or 44.6 percent of total General Fund expenditures.

# **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Valentine's basic financial statements. The City of Valentine's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Valentine's finances in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City of Valentine's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Valentine is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Valentine that are principally supported by taxes and intergovernmental revenues (*governmental activities*)

from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Valentine include general government, public safety, highways and streets, economic development, and culture and recreation. The business-type activities of the City of Valentine include the Electric, Water, Sewer, and Landfill Enterprise Funds.

The government-wide financial statements can be found on pages 14 and 15 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Valentine, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Valentine can be divided into two categories: governmental funds and proprietary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Valentine maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Street Fund, the Airport Fund, the Infrastructure Fund, the Economic Development Fund and the Golf Fund, all of which are considered to be major funds. Data from the other three governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds are provided in the form of *combining statements* elsewhere in this report.

The City of Valentine adopts an annual appropriated budget for its governmental funds. A budgetary comparison statement has been provided for the General, Street, Airport, Infrastructure, Economic Development and Golf Funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 16-19 of this report.

**Proprietary funds.** The City of Valentine maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the

government-wide financial statements. The City of Valentine uses enterprise funds to account for its Electric, Water, Sewer, and Landfill Funds.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Electric, Water, Sewer, and Landfill Funds, all of which are considered to be major funds of the City of Valentine.

The basic proprietary fund financial statements can be found on pages 20-23 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 24-58 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City of Valentine's budgetary comparison schedules. Required supplementary information can be found on pages 59-65 of this report.

The nonmajor governmental funds combining statements and the statement of General Fund revenue and expenditures by department can be found on pages 66-68.

## **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Valentine, assets exceeded liabilities by \$25,473,806 at the close of the most recent fiscal year.

	S	eptember 30, 202	1	September 30, 2020				
	Governmental <u>Activities</u>	Business-type <u>Activities</u>	Total	Governmental <u>Activities</u>	Business-type <u>Activities</u>	<u>Total</u>		
Current and Other Assets	\$ 5,985,454	\$ 5,914,219	\$ 11,899,673	\$ 5,405,781	\$ 5,093,346	\$ 10,499,127		
Capital Assets	12,909,826	7,674,845	20,584,671	13,162,611	7,597,763	20,760,374		
Total Assets	18,895,280	13,589,064	32,484,344	18,568,392	12,691,109	31,259,501		
Long-term Liabilities	2,095,989	3,351,000	5,446,989	2,313,030	3,486,000	5,799,030		
Other Liabilities	549,009	1,014,540	1,563,549	685,559	684,601	1,370,160		
Total Liabilities	2,644,998	4,365,540	7,010,538	2,998,589	4,170,601	7,169,190		
Net Position:								
Net Investment in								
Capital Assets	10,656,683	4,997,596	15,654,279	10,689,632	5,137,763	15,827,395		
Restricted	3,873,708	239,464	4,113,172	3,497,842	-	3,497,842		
Unrestricted	1,719,891	3,986,464	5,706,355	1,382,329	3,382,745	4,765,074		
Total Net Position	\$ 16,250,282	\$ 9,223,524	\$ 25,473,806	\$ 15,569,803	\$ 8,520,508	\$ 24,090,311		

# **Summary Statements of Net Position**

By far the largest portion of the City of Valentine's net position (61.5 percent) reflects its investment in capital assets (land, infrastructure, buildings, machinery, vehicles, and equipment), less any related debt used to acquire those assets that is still outstanding. The City of Valentine uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Valentine's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Valentine's net position (16.1 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* (\$5,706,355) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Valentine is able to report positive balances in all three categories of net position, both for the government as a whole and for its separate governmental and business-type activities.

	Yea	r Ended Sep	otem	ber 30, 2021	Year Ended September 30, 202			
	]	Program	-	Program		rogram	Program	
<b>Function</b>	ŀ	Revenues		<b>Expenses</b>		Revenues		<u>Expenses</u>
General Government	\$	10,723	\$	357,036	\$	13,155	\$	253,890
Public Safety		126,789		616,299		35		717,095
Public Works		5,713		405,082		5,013		360,788
Recreation		534,790		770,215		515,392		801,824
Cemetery		28,688		33,857		14,288		41,172
Airport		484,961		387,861		421,877		277,965
Interest		-		45,541		-		90,466
Depreciation		-		761,740		-		741,843
Total		1,191,664		3,377,631		969,760		3,285,043
Transfers out		-		62,000		_		34,405
	\$	1,191,664	\$	3,439,631	\$	969,760	\$	3,319,448

## **Expenses and Program Revenues – Governmental Activities**

SOURCES OF REVENUE						
	Year Ended September 30, 2021				· Ended Sept	<u>ember 30, 2020</u>
Charges for Services	\$	920,942	22.35 %	\$	814,449	22.71 %
Operating Grants and Contribution	S	260,722	6.33		155,311	4.33
Capital Grants and Contributions		10,000	0.24		-	-
Property Taxes		396,875	9.63		399,256	11.13
Motor Vehicle Taxes		62,092	1.51		57,185	1.59
Sales Tax		1,355,193	32.89		1,140,835	31.81
Franchise Taxes		403,096	9.78		418,870	11.68
State Allocation		562,518	13.65		510,284	14.23
Special Assessments		32,338	0.79		24,916	0.70
Miscellaneous		99,228	2.41		43,689	1.22
Interest		17,106	0.42		21,514	0.60
Total	\$	4,120,110	100.00 %	\$	3,586,309	100.00 %

# **Revenues by Source – Governmental Activities**

Net position increased \$680,479 in the governmental funds during the year ended September 30, 2021.

**Business-type activities.** Business-type activities increased the City of Valentine's net position by \$703,016. Key elements of this increase are as follows:

# **Expenses and Program Revenues – Business-type Activities**

	Year Ended Sep	tember 30, 2021	Year Ended Sep	tember 30, 2020		
Eurotion	Program	8		Program		
<b>Function</b>	Revenues	<b>Expenses</b>	<u>Revenues</u>	<b>Expenses</b>		
Electric	\$ 4,446,744	\$ 4,038,677	\$ 4,467,839	\$ 3,957,022		
Water	695,001	449,594	404,368	420,181		
Sewer	316,462	391,709	290,098	389,091		
Landfill	666,688	636,668	643,371	581,580		
Total	\$ 6,124,895	\$ 5,516,648	\$ 5,805,676	\$ 5,347,874		

SOURCES OF REVENUE	Ye	ar Ended Septe	mber 30, 2021	Year Ended September 30, 2020			
Charges for Services	\$	5,885,431	94.63 %	\$	5,805,676	98.14 %	
Grants and Contributions		239,464	3.85		-	-	
Loss on Disposal of Equipment		(2,401)	(0.04)		-	-	
Interest		35,170	0.56		75,820	1.28	
Interfund Transfer		62,000	1.00		34,405	0.58	
Total	\$	6,219,664	100.00 %	\$	5,915,901	100.00 %	

## COUDCES OF DEVENUE

#### **Financial Analysis of the Government's Funds**

As noted earlier, the City of Valentine uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City of Valentine's governmental funds is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Valentine's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Valentine's governmental funds reported combined ending fund balances of \$5,180,438. Approximately 14.8 percent of this total amount (\$768,562) constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balances is not available for new spending because it has already been 1) restricted for debt service (\$696,360), 2) restricted to pay for infrastructure (\$1,410,321), 3) restricted for economic development (\$1,024,212), 4) restricted for street improvements (\$474,033), 5) restricted for community betterment (\$31,155), 6) nonspendable for cemetery perpetual care (\$146,352), 7) nonspendable for inventory and prepaids (\$36,585), 8) assigned for golf course operations (\$85,719), 9) assigned for budgetary stabilization (\$247,827), 10) assigned for airport operations (\$253,756), or 11) restricted for Federal programs (\$5,556).

The General Fund is the chief operating fund of the City of Valentine. At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$768,562, while total fund balance was \$1,719,166. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned and total fund balance to total fund expenditures. Unassigned fund balance represents 44.6 percent of total General Fund expenditures, while total fund balance represents 99.7 percent of the same amount.

The fund balance of the City of Valentine's General Fund increased by \$161,584 and the fund balance of the Infrastructure Fund increased by \$363,539 during the current fiscal year.

*Proprietary funds.* The City of Valentine's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the proprietary funds at the end of the year were as follows: Electric Fund - \$3,619,203, Water Fund - \$182,153, Sewer Fund - \$47,407, and Landfill Fund - \$137,701. The Electric Fund net position increased \$426,381, the Water Fund net position increased \$246,099, the Sewer Fund net position decreased \$(13,247), and the Landfill Fund net position increased \$43,783. Other factors concerning the finances of these four funds have already been addressed in the discussion of the City of Valentine's business-type activities.

# **Budgetary Highlights**

The City of Valentine did not amend its budget during the year ended September 30, 2021.

# **Capital Asset and Debt Administration**

**Capital Assets.** The City of Valentine's investment in capital assets for its governmental and business-type activities as of September 30, 2021, amounts to \$20,584,671 (net of accumulated depreciation). This investment in capital assets includes land, building and system improvements, machinery and equipment, park facilities, roads, highways, and bridges.

Major capital asset events (individually greater than \$20,000) during the current fiscal year included the following:

- Airport runway rehabilitation construction in progress \$35,023
- Storm sewer phase 2 construction in progress \$90,261
- Highway 83 construction advance \$140,000
- 2020 Freightliner pumper \$191,761
- 2020 Ford F150 \$31,000
- Trojan UV3000B system \$45,000
- Phase 4 landfill construction in progress \$384,116

		Year Ended September 30, 2021				Year Ended September 30, 2020						
	Gov	ernmental	Busir	ness-type			<b>Governmental Business-type</b>					
	A	Activities Activities			<u>Total</u>	<b>Activities</b>		<b>Activities</b>			<u>Total</u>	
Land	\$	190,160	\$	-	\$	190,160	\$	190,160	\$	-	\$	190,160
Construction in Progress		481,406	2	190,092		971,498		293,814		98,700		392,514
Buildings and Improvements	1	1,545,804	1,0	087,642	1	2,633,446	1	2,164,431	1,1	120,328	1	3,284,759
Machinery and Equipment		376,891	1,9	941,210		2,318,101		433,391	2,1	109,905		2,543,296
Distribution Systems,												
Buildings, and Equipment		-	4,0	086,265		4,086,265		-	4,2	213,828		4,213,828
Vehicles		315,565		69,636		385,201		80,815		55,002		135,817
Total	\$1	2,909,826	\$7,6	574,845	\$ 2	0,584,671	\$1	3,162,611	\$ 7,5	597,763	\$ 2	0,760,374

# City of Valentine's Capital Assets (net of depreciation)

Additional information on the City of Valentine's capital assets can be found in Note C5 on pages 45-47 of this report.

**Long-term debt.** At the end of the current fiscal year, the City of Valentine had total bonded debt and notes payable outstanding of \$4,578,143.

## **City of Valentine's Outstanding Debt**

	Year En	ded September	30, 2021	Year Ended September 30, 2020				
	Governmental	Business-type		Governmental Business-type				
	<u>Activities</u>	<b>Activities</b>	<u>Total</u>	<b>Activities</b>	<b>Activities</b>	<u>Total</u>		
Refunding Bonds	\$ 1,355,000	\$ 2,325,000	\$ 3,680,000	\$ 1,475,000	\$ 2,460,000	\$ 3,935,000		
Notes Payable	127,143	-	127,143	166,979	-	166,979		
Capital Lease Payable	771,000		771,000	831,000		831,000		
Total	\$ 2,253,143	\$ 2,325,000	\$ 4,578,143	\$ 2,472,979	\$ 2,460,000	\$ 4,932,979		

The City of Valentine's total debt decreased by \$354,836 (7.2 percent) during the current fiscal year, due to scheduled payments.

The City of Valentine does not have a bond rating.

Additional information on the City of Valentine's long-term debt can be found in Note C7 on pages 48-51 of this report.

## **Economic Factors and Next Year's Budgets and Rates**

- Property tax asking for the year ending September 30, 2022, is \$430,000, a decrease of \$3,319 (0.8 percent) from the prior year.
- The City's property tax levy is \$0.226497 for 2021-2022, a \$0.010620 decrease (4.5 percent) from the prior year.
- The City has commitments of \$237,933 for the storm sewer improvement project, \$148,432 for the landfill project and \$20,500 for the runway rehabilitation project.

All of these factors were considered in preparing the City of Valentine's budget for the 2022 fiscal year.

## **Request for Information**

This financial report is designed to provide a general overview of the City of Valentine's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Manager, City of Valentine, 323 N. Main Street, Valentine, NE 69201.

# STATEMENT OF NET POSITION

# September 30, 2021

	I	nt		
	Governmental	Business-type		Component
	Activities	Activities	Total	<u>Unit</u>
ASSETS				
Current assets:	¢ 1.262.450	¢ 0.011.560	¢ 2.574.026	¢
Cash and cash equivalents	\$ 1,362,458	\$ 2,211,568	\$ 3,574,026	\$ -
Certificates of deposit	97,349	1,722,425	1,819,774	-
County treasurer cash Receivables:	19,881	-	19,881	-
Special assessments	12,807		12,807	
Accounts, net of allowance for doubtful accounts		123,297	123,297	-
Unbilled revenue	_	378,832	378,832	-
Current portion of notes receivable	35,068	-	35,068	61,000
Property tax	5,298	-	5,298	-
Sales tax	247,580	-	247,580	-
Inventory	31,386	251,486	282,872	-
Prepaid expenses	5,199	-	5,199	-
Total current assets	1,817,026	4,687,608	6,504,634	61,000
Noncurrent assets:				
Restricted cash and cash equivalents	3,432,096	239,464	3,671,560	-
Restricted certificates of deposit	244,458	987,147	1,231,605	-
Noncurrent portion of notes receivable	438,044	-	438,044	710,000
Noncurrent portion of special assessments	53,830	-	53,830	-
Capital assets:				
Land	190,160	-	190,160	-
Construction in progress	481,406	490,092	971,498	-
Depreciable capital assets, net of depreciation	12,238,260	7,184,753	19,423,013	-
Net capital assets	12,909,826	7,674,845	20,584,671	-
Total noncurrent assets	17,078,254	8,901,456	25,979,710	710,000
Total assets	18,895,280	13,589,064	32,484,344	771,000
LIABILITIES				
Current liabilities:				
Accounts payable	202,176	613,339	815,515	-
Accrued expenses	75,898	116,623	192,521	-
Unavailable revenue	53,830	-	53,830	-
Customer deposits	-	149,578	149,578	-
Current portion of long-term obligations	217,105	135,000	352,105	61,000
Total current liabilities	549,009	1,014,540	1,563,549	61,000
Noncurrent liabilities:				
Accrued closure and postclosure costs	-	1,161,000	1,161,000	-
Compensated absences	59,951	-	59,951	-
Noncurrent portion of long-term obligations	2,036,038	2,190,000	4,226,038	710,000
Total noncurrent liabilities <b>Total liabilities</b>	$\frac{2,095,989}{2,644,998}$	3,351,000 4,365,540	5,446,989 7,010,538	710,000 771,000
	2,044,998	4,303,340	7,010,558	//1,000
NET POSITION				
Net investment in capital assets	10,656,683	4,997,596	15,654,279	-
Restricted for:	(1) (1) (1) (1) (1) (1) (1) (1) (1) (1)		() ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( )	
Debt service Street improvements	696,360	-	696,360	-
Street improvements Golf course improvements	474,033 85,719	-	474,033 85,719	-
Infrastructure	1,410,321	-	1,410,321	-
Economic development	1,024,212	-	1,024,212	-
Community betterment	31,155	_	31,155	-
Federal programs	5,556	239,464	245,020	-
Cemetery perpetual care	146,352	-	146,352	-
Unrestricted	1,719,891	3,986,464	5,706,355	-
Total net position	\$ 16,250,282	\$ 9,223,524	\$ 25,473,806	\$ -
				<u> </u>

# STATEMENT OF ACTIVITIES

# For the Year Ended September 30, 2021

					n Revenues
		~			perating
	_		harges for		rants and
Functions/Programs	Expenses	!	Services	<u>Cor</u>	ntributions
Primary government:					
Governmental activities:					
General government	\$ 357,036	\$	-	\$	10,723
Public safety	616,299		-		126,789
Public works	405,082		5,713		-
Environment and leisure	770,215		513,030		11,760
Cemetery	33,857		28,688		-
Airport	387,861		373,511		111,450
Interest on long-term debt	45,541		-		-
Depreciation	761,740		-		-
Total governmental activities	 3,377,631		920,942		260,722
Business-type activities:					
Electric	4,038,677		4,446,744		-
Water	449,594		455,537		-
Sewer	391,709		316,462		-
Landfill	636,668		666,688		-
Total business-type activities	 5,516,648		5,885,431		-
Total primary government	\$ 8,894,279	\$	6,806,373	\$	260,722
Component unit:	 _				
Valentine Community Education Agency	\$ 23,097	\$	23,097	\$	-

Capital	Net (Expenses)					
Grants and	Governmental	Business-type		Component		
<u>Contributions</u>	<u>Activities</u>	<u>Activities</u>	<u>Total</u>	<u>Unit</u>		
\$-	\$ (346,313)		\$ (346,313)			
-	(489,510)		(489,510)			
-	(399,369)		(399,369)			
10,000	(235,425)		(235,425)			
-	(5,169)		(5,169)			
-	97,100 (45,541)		97,100 (45,541)			
-	(45,541) (761,740)		(45,541) (761,740)			
10,000	(2,185,967)	\$ -	(2,185,967)			
10,000	(2,185,907)	φ -	(2,103,907)			
-	-	408,067	408,067			
239,464	-	245,407	245,407			
-	-	(75,247)	(75,247)			
		30,020	30,020			
239,464		608,247	608,247			
\$ 249,464	(2,185,967)	608,247	(1,577,720)			
<u>\$</u>				\$ -		
General revenues:						
Taxes:						
Property	396,875	-	396,875	-		
Motor vehicle	62,092	-	62,092	-		
Sales tax	1,355,193	-	1,355,193	-		
Franchise	403,096	-	403,096	-		
State allocation	562,518	-	562,518	-		
Special assessments	32,338	-	32,338	-		
Miscellaneous	99,228	-	99,228	-		
Loss on disposal of equipment Interest income	- 17,106	(2,401) 35,170	(2,401)	-		
Interfund transfers	(62,000)	62,000	52,276	-		
Total general revenues	2,866,446	94,769	2,961,215			
Change in net position	680,479	703,016	1,383,495			
Net position - September 30, 2020	15,569,803	8,520,508	24,090,311			
Net position - September 30, 2021	\$ 16,250,282	\$ 9,223,524	\$ 25,473,806	\$ -		

# **BALANCE SHEET -GOVERNMENTAL FUNDS**

# September 30, 2021

		General	Street	<u>Airport</u>	
ASSETS					
Cash and cash equivalents	\$	1,636,931	\$ 398,334	\$	319,280
Certificates of deposit		97,349	110,632		-
County treasurer cash		17,561	2,320		-
Receivables:					
Special assessments		-	66,637		-
Property tax		4,467	831		-
Sales tax		75,773	20,239		-
Inventory		-	-		31,386
Prepaid expenses		861	 -		3,226
Total assets	\$	1,832,942	\$ 598,993	\$	353,892
LIABILITIES AND					
FUND BALANCES					
Liabilities:					
Accounts payable	\$	63,107	\$ 58,891	\$	65,339
Accrued expenses		50,669	12,239		185
Unavailable revenue		-	 53,830		-
Total liabilities		113,776	124,960		65,524
Fund balances:					
Nonspendable:					
Inventory and prepaids		861	-		34,612
Cemetery perpetual care		-	-		-
Restricted for:					
Debt service		696,360	-		-
Street improvements		-	474,033		-
Infrastructure		-	-		-
Economic development		-	-		-
Community betterment		-	-		-
Federal programs		5,556	-		-
Assigned for:					
Airport		-	-		253,756
Golf course		-	-		-
Budgetary stabilization		247,827	-		-
Unassigned		768,562	 -		-
Total fund balances		1,719,166	 474,033		288,368
Total liabilities and	<i>.</i>				
fund balances	\$	1,832,942	\$ 598,993	\$	353,892

<u>In</u>	frastructure	Economic evelopment	<u>Golf</u>	Go	Other vernmental <u>Funds</u>	Go	Total overnmental <u>Funds</u>
\$	1,296,651 - -	\$ 986,314 - -	\$ 108,163 - -	\$	48,881 133,826 -	\$	4,794,554 341,807 19,881
	- 113,670 -	37,898	- - -		- - -		66,637 5,298 247,580 31,386
\$	1,410,321	\$ - 1,024,212	\$ 1,112 109,275	\$	- 182,707	\$	5,199 5,512,342
\$	- - - -	\$ - - - -	\$ 9,639 12,805 - 22,444	\$	5,200  5,200	\$	202,176 75,898 53,830 331,904
	-	-	1,112		- 146,352		36,585 146,352
	- - 1,410,321 - -	1,024,212	- - - -		- - - 31,155 -		696,360 474,033 1,410,321 1,024,212 31,155 5,556
		 - - 1,024,212	 85,719 - - 86,831		- - - 177,507		253,756 85,719 247,827 768,562 5,180,438
\$	1,410,321	\$ 1,024,212	\$ 109,275	\$	182,707	\$	5,512,342

# RECONCILIATION OF THE BALANCE SHEET -GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

# September 30, 2021

Total fund balances - governmental funds		\$ 5,180,438
Amounts reported for <i>governmental activities</i> in the statement of net position are different because:		
Notes receivable are not recorded as an asset in the fund financial statements.		473,112
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. The cost of the assets is \$20,189,582 and the accumulated depreciation is \$7,279,756.		12,909,826
Long-term liabilities, including bonds and notes payable, are not due and payable in the current period and therefore are not reported as liabilities in the fund financial statements. Long-term liabilities at year end consist of:		
Compensated absences Bonds, note and capital lease payable	\$ (59,951) (2,253,143)	 (2,313,094)
Total net position - governmental activities		\$ 16,250,282

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

# For the Year Ended September 30, 2021

	General	Street		<u>Airport</u>	
REVENUES					
Taxes:					
Property	\$ 396,875	\$	-	\$	-
Motor vehicle	-		62,092		-
Sales tax	415,776		107,861		-
Franchise	403,096		-		-
Intergovernmental	45,002		517,516		-
Special assessments	-		(3,088)		-
Licenses and permits	11,832		-		-
Charges for services	206,629		5,713		373,511
Grants and donations	142,005		-		111,450
Loan collections	-		-		-
Interest income	10,316		2,626		-
Other income	25,626		203		34,983
Total revenues	 1,657,157		692,923		519,944
EXPENDITURES					
General government	352,140		-		-
Public safety	616,299		-		-
Public works	-		405,052		-
Environment and leisure	436,065		-		-
Cemetery	33,857		-		-
Airport	-		-		387,861
Economic development	-		-		-
Capital outlay	202,920		254,747		42,023
Principal payments on debt	60,000		39,836		-
Interest on long-term debt	23,097		4,435		-
Total expenditures	 1,724,378		704,070		429,884
Excess (deficiency) of					
revenues over expenditures	(67,221)		(11,147)		90,060
OTHER FINANCING					
SOURCES (USES)					
Net transfers in (out)	 228,805		-		-
Net change in fund balances	161,584		(11,147)		90,060
Fund balances - September 30, 2020	 1,557,582		485,180		198,308
Fund balances - September 30, 2021	\$ 1,719,166	\$	474,033	\$	288,368

						Other		Total
		E	Economic		Gov	ernmental	Go	overnmental
Inf	rastructure	De	evelopment	<u>Golf</u>		Funds		Funds
\$	-	\$	-	\$ -	\$	-	\$	396,875
	-		-	-		-		62,092
	623,666		207,890	-		-		1,355,193
	-		-	-		-		403,096
	-		-	-		-		562,518
	35,426		-	-		-		32,338
	-		-	-		5,200		17,032
	-		-	335,089		-		920,942
	-		-	10,000		7,267		270,722
	-		49,516	-		-		49,516
	2,254		1,910	-		-		17,106
	-		4,000	 1,893		1,975		68,680
	661,346		263,316	346,982		14,442		4,156,110
	-		-	-		5,200		357,340
	-		-	-		-		616,299
	-		-	-		-		405,052
	-		-	333,811		-		769,876
	-		-	-		-		33,857
	-		-	-		-		387,861
	-		249,300	-		-		249,300
	-		-	9,265		-		508,955
	-		-	120,000		-		219,836
	-		-	18,009		-		45,541
	-		249,300	 481,085		5,200		3,593,917
	661,346		14,016	(134,103)		9,242		562,193
			· · ·	(		- 1		,
	(297,807)		(82,360)	 136,751		(47,389)		(62,000)
	363,539		(68,344)	2,648		(38,147)		500,193
	1,046,782		1,092,556	84,183		215,654		4,680,245
	,. ,,		,	 ,		- ,		, ,
\$	1,410,321	\$	1,024,212	\$ 86,831	\$	177,507	\$	5,180,438

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# For the Year Ended September 30, 2021

Total net change in fund balances - governmental funds	\$ 500,193
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Payments on notes receivable are reported in the governmental funds as revenue, but the payments decrease notes receivable in the statement of activities.	(36,000)
Advances on notes receivable are reported in the governmental funds as expenditures, but the advances increase notes receivable in the statement of activities.	249,300
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capitalized capital outlay (\$508,955) is exceeded by depreciation expense (\$761,740) in the period.	(252,785)
The change in noncurrent compensated absences is reported as an expense in the statement of activities. Noncurrent compensated absences are not reported in the governmental funds.	(65)
Repayment of bond, note and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	 219,836
Change in net position of governmental activities	\$ 680,479

# STATEMENT OF FUND NET POSITION - PROPRIETARY FUNDS

# September 30, 2021

Electric         Water         Sewer         LandTill           Kind         Fund         Fund         Fund         Total           ASSETS         Current assets:         Cash and cash equivalents         5         1.672,144         \$         140,752         \$         \$ 56,579         \$         342,093         \$         2.211,568           Current assets:         Cash and cash equivalents         \$         1.672,144         \$         140,752         \$         \$ 56,579         \$         342,093         \$         2.211,568           Carcounts, net of allowance for         doubtfal accounts         \$         323,210         46,940         28,6604         78         378,832           Inventory         226,175         23,497         1.814         -         251,846           Total current assets         3985,667         253,224         96,864         -         289,464           Restricted cash and cash equivalents         -         239,464         -         239,464         -         239,464         -         239,464         -         239,464         -         239,464         -         239,464         -         239,464         -         239,71,477         23,182,06         15,197,997,147         298,1417		Enterprise Funds									
ASSETS         Current assets:         Current assets:         S 1.672,144         S 140,752         S 56,579         S 342,093         S 2,211,568           Cash and cash equivalents         S 1.672,144         S 140,752         S 56,579         S 342,093         S 2,211,568           Certificates of deposit         1,701,414         21,011         -         -         1,722,425           Receivables:         303,210         46,940         28,604         78         378,832           Unbilled revenue         303,210         46,940         28,604         78         378,832           Inventory         226,175         23,497         1,814         -         251,486           Restricted cash and cash equivalents         -         239,464         -         -         239,464           Restricted cash and cash equivalents         -         239,464         -         -         239,464           Restricted cash and deposit         -         -         987,147         987,147         987,147           Capital assets:         -         52,988         52,998         384,116         490,092           Construction in progress         -         52,988         29,2988         (32,966)         (8,191,194)           Net capita			Electric		Water		Sewer		Landfill		
			Fund		Fund		Fund		Fund		<u>Total</u>
	ASSETS										
Cash and cash equivalents         \$ 1,672,144         \$ 140,752         \$ 5,6579         \$ 342,093         \$ 2,211,568           Certificates of deposit         1,701,414         21,011         -         -         1,722,425           Receivables:         Accounts, net of allowance for doubful accounts         82,724         21,024         9,867         9,682         123,297           Unbilled revenue         303,210         46,640         28,604         78         378,832           Inventory         226,175         23,947         1,814         -         251,486           Restricted cash and cash equivalents         -         239,464         -         -         239,464           Restricted certificates of deposit         -         -         987,147         987,147         987,147           Construction in progress         -         52,988         52,988         384,116         490,092           Other capital assets         3,878,013         700,081         1,413,775         2,260,123         88,014,56         1,5375,947           Total noncurrent assets         3,878,013         790,041         1,413,775         2,670,123         8,901,456           Total assets         3,878,013         790,0454         1,413,775         2,26,070											
Certificates of deposit         1,701,414         21,011         1,722,425           Receivables:         Accounts, set of allowance for         40abfful accounts         82,724         21,024         9,867         9,682         123,297           Ubbilled revenue         303,210         46,940         28,604         78         378,832           Inventory         226,175         23,497         1,814         251,486           Total current assets         3,985,667         253,224         96,864         351,853         4,687,608           Noncurrent assets:         239,464         -         -         239,464         -         -         239,464           Restricted cash and cash equivalents         -         52,988         52,988         384,116         490,092         Other capital assets:         887,117         987,147         987,147           Less accumulated depreciation         (4,125,078)         (1,114,162)         (2,018,988)         (932,966)         (8,191,194)           Net capital assets         3,878,013         700,081         1,413,775         1,882,767         7,674,4454           Total noncurrent assets         3,878,013         704,917         1,413,775         1,368,064         63,539           Total assets         1,871,9		\$	1.672.144	\$	140.752	\$	56.579	\$	342.093	\$	2.211.568
Receivables:           Accounts, net of allowance for doubtful accounts         82,724         21,024         9,867         9,682         123,297           Unbilled revenue         303,210         46,940         28,604         78         378,852           Inventory         226,175         23,947         1,814         -         251,486           Noncurrent assets:         3,985,667         253,224         96,864         351,853         4,687,608           Noncurrent assets:         -         -         239,464         -         -         239,464           Restricted cash and cash equivalents         -         -         239,464         -         -         239,464           Restricted cash and cash equivalents         -         52,988         52,988         384,116         490,092           Other capital assets         8,003,091         1,761,255         3,379,775         2,231,826         15,375,947           Less accumulated depreciation         (41,25,078)         (114,162,125         1,413,775         1,682,976         7,674,4455           Total assets         7,863,080         1,192,769         1,510,639         30,021,976         13,589,064           LIBILITIES         -         -         -         2		-		Ŧ	,	Ŧ	-	Ŧ	-	Ŧ	
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	-		-,,		,						-,,
$\begin{array}{c c c c c c c c c c c c c c c c c c c $											
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	doubtful accounts		82,724		21,024		9,867		9,682		123,297
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Unbilled revenue				46,940		28,604		78		378,832
Total current assets $3,985,667$ $253,224$ $96,864$ $351,853$ $4,687,608$ Noncurrent assets:         Restricted cash and cash equivalents         - $239,464$ -         - $239,464$ Restricted cash and cash equivalents         -         - $987,147$ $987,147$ $987,147$ Construction in progress         -         52,988 $52,988$ $384,116$ $490,092$ Other capital assets $8,003,091$ $1,761,255$ $3,379,775$ $2,231,826$ $15,375,947$ Less accumulated depreciation $(4,125,078)$ $(1,114,162)$ $(2,018,988)$ $(932,966)$ $(8,191,194)$ Net capital assets $3,878,013$ $399,545$ $1,413,775$ $1,682,976$ $7,674,845$ Total noncurrent assets $3,878,013$ $399,545$ $1,413,775$ $2,670,123$ $8,901,456$ Current liabilities:         Accounts payable $28,670$ - $ 28,670$ Accounts payable $22,283$ -         - $ 22,283$ Customer deposits $110,180$ <td< td=""><td>Inventory</td><td></td><td></td><td></td><td></td><td></td><td>1,814</td><td></td><td>-</td><td></td><td></td></td<>	Inventory						1,814		-		
Restricted cash and cash equivalents       -       239,464       -       -       239,464         Restricted certificates of deposit       -       -       987,147       987,147         Capital assets       -       -       987,147       987,147         Construction in progress       -       52,988       52,988       384,116       490,092         Other capital assets       8,003,091       1,761,255       3,379,775       2,231,826       15,375,947         Less accumulated depreciation       (4,125,078)       (1,114,162)       (2,018,988)       (932,966)       (8,191,194)         Net capital assets       3,878,013       700,081       1,413,775       2,670,123       8,901,456         Total assets       7,863,680       1,192,769       1,510,639       3,021,976       13,589,064         LIABILITIES       Current liabilities:       Accounts payable       181,129       16,239       30,922       385,049       613,339         Accrued interest payable       28,670       -       -       22,283       -       -       22,283         Current liabilities:       110,180       39,398       -       -       149,578         Current portion of       100,eterm obligations       135,000       - <td>•</td> <td></td> <td>3,985,667</td> <td></td> <td>253,224</td> <td></td> <td>96,864</td> <td></td> <td>351,853</td> <td></td> <td></td>	•		3,985,667		253,224		96,864		351,853		
Restricted certificates of deposit       -       -       987,147       987,147         Capital assets:       Construction in progress       52,988       52,988       384,116       490,092         Other capital assets       8,003,091       1,761,255       3,379,775       2,231,826       15,375,947         Less accumulated depreciation       (4,125,078)       (1,114,162)       (2,018,988)       (932,966)       (8,191,194)         Net capital assets       3,878,013       700,081       1,413,775       1,682,976       7,674,845         Total noncurrent assets       3,878,013       939,545       1,413,775       2,670,123       8,901,456         Current liabilities:       7,863,680       1,192,769       1,510,639       3,021,976       13,589,064         Accounts payable       24,202       15,434       18,535       7,499       65,670         Sales tax payable       22,283       -       -       22,283       -       -       22,283         Current portion of       100,180       39,398       -       -       149,578         Current portion of       -       -       -       135,000       -       -       -       149,578         Current portion of       -       - <td< td=""><td>Noncurrent assets:</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></td<>	Noncurrent assets:										
Capital assets:         Construction in progress         -         52.988         52.988         384,116         490.092           Other capital assets         8.003.091         1.761.255         3.379.775         2.231.826         15.375.947           Less accumulated depreciation         (4.125.078)         (1.114.162)         (2.018.988)         (932.966)         (8.191.194)           Net capital assets         3.878.013         700.081         1.413.775         1.682.976         7.674.845           Total noncurrent assets         3.878.013         939.545         1.413.775         2.670.123         8.901.456           LIABILITIES         Total assets         7.863.680         1,192.769         1,510.639         3.021.976         13,589.064           LUABILITIES         Current liabilities:         Accounts payable         181.129         16.239         30.922         385.049         613.339           Accrued payroll and vacation         24.202         15.434         18.535         7.499         65.670           Accrued interest payable         28.670         -         -         22.283           Current portion of         100.180         39.398         -         149.578           Current portion of         -         -         1.35.000	Restricted cash and cash equivalents		-		239,464		-		-		239,464
$\begin{array}{c cccc} Capital assets: \\ Construction in progress & - 52.988 & 52.988 & 384.116 & 490.092 \\ Other capital assets & 8.003.091 & 1.761.255 & 3.379.775 & 2.231.826 & 15.375.947 \\ Less accumulated depreciation & (4.125.078) & (1.114.162) & (2.018.988) & (932.966) & (8.191.194) \\ Net capital assets & 3.878.013 & 700.081 & 1.413.775 & 1.682.976 & 7.674.845 \\ Total noncurrent assets & 3.878.013 & 939.545 & 1.413.775 & 2.670.123 & 8.901.456 \\ Total assets & 7.863.680 & 1.192.769 & 1.510.639 & 3.021.976 & 13.589.044 \\ \hline \\ LIABILITIES & & & & & & & & & & & & \\ Current liabilities: & & & & & & & & & & & & & & & \\ Accounts payable & 181.129 & 16.239 & 30.922 & 385.049 & 613.339 \\ Accrued payroll and vacation & 24.202 & 15.434 & 18.535 & 7.499 & 65.670 \\ Accrued narrow payable & 22.283 & - & - & & & & & & & & & & & & & & \\ Current payable & 22.283 & - & - & & & & & & & & & & & & & & & $	-		-		-		-		987,147		987,147
$\begin{array}{c c c c c c c c c c c c c c c c c c c $											
Less accumulated depreciation $(4,125,078)$ $(1,114,162)$ $(2,018,988)$ $(932,966)$ $(8,191,194)$ Net capital assets $3,878,013$ $700,081$ $1,413,775$ $1,682,976$ $7,674,845$ Total noncurrent assets $3,878,013$ $939,545$ $1,413,775$ $2,670,123$ $8,901,456$ <b>LIABILITIES</b> Current liabilities: $Accrued payroll and vacation24,20215,43418,5357,49965,670Sales tax payable28,67028,670-22,283Current inberst22,28322,283Current option of100,18039,398149,578Iong-term obligations135,00022,283Accrued closure and postclosure costs135,000Noncurrent liabilities:2,190,000Accrued closure and postclosure costs2,190,000Noncurrent liabilities2,190,0002,190,000Total noncurrent liabilities2,691,46471,07149,4571,553,5484,365,540NET POSITIONNet investment in capital assets1,553,013700,0811,413,7751,330,7274,997,596Restricted-239,464239,464239,464Unrestricted3,619,203182,15347,407137,7013,986,464$	Construction in progress		-		52,988		52,988		384,116		490,092
Net capital assets         3,878,013         700,081         1,413,775         1,682,976         7,674,845           Total noncurrent assets         3,878,013         939,545         1,413,775         2,670,123         8,901,456           Total assets         7,863,680         1,192,769         1,510,639         3,021,976         13,589,064           LIABILITIES         Current liabilities:         Accounts payable         181,129         16,239         30,922         385,049         613,339           Accrued payroll and vacation         24,202         15,434         18,535         7,499         65,670           Sales tax payable         28,670         -         -         22,283         -         -         22,283           Current portion of         100,eterm obligations         135,000         -         -         149,578           Noncurrent portion of         100,eterm obligations         135,000         -         -         1,161,000         1,161,000           Noncurrent liabilities:         -         -         -         1,161,000         3,351,000           Accrued closure and postclosure costs         -         -         -         1,161,000         3,351,000           Total noncurrent liabilities         2,190,000         - </td <td>Other capital assets</td> <td></td> <td>8,003,091</td> <td></td> <td>1,761,255</td> <td></td> <td>3,379,775</td> <td></td> <td>2,231,826</td> <td></td> <td>15,375,947</td>	Other capital assets		8,003,091		1,761,255		3,379,775		2,231,826		15,375,947
Total noncurrent assets         3,878,013         939,545         1,413,775         2,670,123         8,901,456           Total assets         7,863,680         1,192,769         1,510,639         3,021,976         13,589,064           LIABILITIES         Accounts payable         181,129         16,239         30,922         385,049         613,339           Accound payroll and vacation         24,202         15,434         18,535         7,499         65,670           Sales tax payable         28,670         -         -         28,670         -         22,283         -         22,283         -         22,283         -         149,578         21,9578           Customer deposits         110,180         39,398         -         -         149,578           Current portion of         1009-term obligations         135,000         -         -         -         135,000           Total current liabilities         501,464         71,071         49,4557         392,548         1,014,540           Noncurrent potion of         -         -         -         1,161,000         3,351,000           Total noncurrent liabilities         2,190,000         -         -         -         2,190,000         -         -	Less accumulated depreciation		(4,125,078)		(1,114,162)		(2,018,988)		(932,966)		(8,191,194)
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Net capital assets		3,878,013		700,081		1,413,775		1,682,976		7,674,845
LIABILITIES         Current liabilities:         Accounts payable $181,129$ $16,239$ $30,922$ $385,049$ $613,339$ Accrued payroll and vacation $24,202$ $15,434$ $18,535$ $7,499$ $65,670$ Sales tax payable $28,670$ -       - $22,283$ Customer deposits $110,180$ $39,398$ -       - $149,578$ Current portion of       0       -       -       - $135,000$ Total current liabilities $501,464$ $71,071$ $49,457$ $392,548$ $1,014,540$ Noncurrent liabilities:       -       -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ -       - $2,190,000$ <t< td=""><td>Total noncurrent assets</td><td></td><td>3,878,013</td><td></td><td>939,545</td><td></td><td>1,413,775</td><td></td><td>2,670,123</td><td></td><td>8,901,456</td></t<>	Total noncurrent assets		3,878,013		939,545		1,413,775		2,670,123		8,901,456
$\begin{array}{c} \mbox{Current liabilities:} \\ Accounts payable & 181,129 & 16,239 & 30,922 & 385,049 & 613,339 \\ Accrued payroll and vacation & 24,202 & 15,434 & 18,535 & 7,499 & 65,670 \\ Sales tax payable & 28,670 & - & - & - & 28,670 \\ Accrued interest payable & 22,283 & - & - & - & 22,283 \\ Customer deposits & 110,180 & 39,398 & - & - & 149,578 \\ Current portion of & & & & & & & & & & & & & & & & & & $	Total assets		7,863,680		1,192,769		1,510,639		3,021,976		13,589,064
$\begin{array}{c} \mbox{Current liabilities:} \\ Accounts payable & 181,129 & 16,239 & 30,922 & 385,049 & 613,339 \\ Accrued payroll and vacation & 24,202 & 15,434 & 18,535 & 7,499 & 65,670 \\ Sales tax payable & 28,670 & - & - & - & 28,670 \\ Accrued interest payable & 22,283 & - & - & - & 22,283 \\ Customer deposits & 110,180 & 39,398 & - & - & 149,578 \\ Current portion of & & & & & & & & & & & & & & & & & & $	LIABILITIES										
$\begin{array}{c cccc} Accounts payable & 181,129 & 16,239 & 30,922 & 385,049 & 613,339 \\ Accrued payroll and vacation & 24,202 & 15,434 & 18,535 & 7,499 & 65,670 \\ Sales tax payable & 28,670 & - & - & 28,670 \\ Accrued interest payable & 22,283 & - & - & 22,283 \\ Customer deposits & 110,180 & 39,398 & - & - & 149,578 \\ Current portion of & & & & & & & & & & & & & & & & & & $											
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			181.129		16.239		30,922		385.049		613.339
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	1 2		24,202		,		18,535		7,499		65,670
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			-		-		-		-		28,670
$\begin{array}{c} \mbox{Customer deposits} & 110,180 & 39,398 & - & - & 149,578 \\ \mbox{Current portion of} & & & & & & & & & & & & & & & & & & &$			-		-		-		-		
$\begin{array}{c c c c c c c c c c c c c c c c c c c $			110,180		39,398		-		-		149,578
long-term obligations         135,000         -         -         -         135,000           Total current liabilities         501,464         71,071         49,457         392,548         1,014,540           Noncurrent liabilities:         Accrued closure and postclosure costs         -         -         -         1,161,000         1,161,000           Noncurrent portion of         -         -         -         -         2,190,000           Total noncurrent liabilities         2,190,000         -         -         -         2,190,000           Total liabilities         2,691,464         71,071         49,457         1,553,548         4,365,540           NET POSITION         Net investment in capital assets         1,553,013         700,081         1,413,775         1,330,727         4,997,596           Restricted         -         239,464         -         -         239,464         -         239,464           Unrestricted         3,619,203         182,153         47,407         137,701         3,986,464											
Noncurrent liabilities:       -       -       -       1,161,000       1,161,000         Noncurrent portion of       -       -       -       1,161,000       1,161,000         Iong-term obligations       2,190,000       -       -       -       2,190,000         Total noncurrent liabilities       2,190,000       -       -       1,161,000       3,351,000         Total liabilities       2,691,464       71,071       49,457       1,553,548       4,365,540         NET POSITION       Net investment in capital assets       1,553,013       700,081       1,413,775       1,330,727       4,997,596         Restricted       -       239,464       -       -       239,464       -       239,464         Unrestricted       3,619,203       182,153       47,407       137,701       3,986,464	-		135,000		-		-		-		135,000
Accrued closure and postclosure costs       -       -       -       1,161,000       1,161,000         Noncurrent portion of       long-term obligations       2,190,000       -       -       -       2,190,000         Total noncurrent liabilities       2,190,000       -       -       1,161,000       3,351,000         Total liabilities       2,691,464       71,071       49,457       1,553,548       4,365,540         NET POSITION       Net investment in capital assets       1,553,013       700,081       1,413,775       1,330,727       4,997,596         Restricted       -       239,464       -       -       239,464         Unrestricted       3,619,203       182,153       47,407       137,701       3,986,464	Total current liabilities		501,464		71,071		49,457		392,548		1,014,540
Noncurrent portion of long-term obligations $2,190,000$ $  2,190,000$ Total noncurrent liabilities $2,190,000$ $  1,161,000$ $3,351,000$ Total liabilities $2,691,464$ $71,071$ $49,457$ $1,553,548$ $4,365,540$ NET POSITIONNET POSITIONNet investment in capital assets $1,553,013$ $700,081$ $1,413,775$ $1,330,727$ $4,997,596$ Restricted $ 239,464$ $  239,464$ Unrestricted $3,619,203$ $182,153$ $47,407$ $137,701$ $3,986,464$	Noncurrent liabilities:										
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Accrued closure and postclosure costs		-		-		-		1,161,000		1,161,000
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Noncurrent portion of										
Total liabilities2,691,46471,07149,4571,553,5484,365,540NET POSITIONNet investment in capital assets1,553,013700,0811,413,7751,330,7274,997,596Restricted-239,464239,464Unrestricted3,619,203182,15347,407137,7013,986,464	long-term obligations		2,190,000		-		-		-		2,190,000
NET POSITION           Net investment in capital assets         1,553,013         700,081         1,413,775         1,330,727         4,997,596           Restricted         -         239,464         -         -         239,464           Unrestricted         3,619,203         182,153         47,407         137,701         3,986,464	Total noncurrent liabilities		2,190,000		-		-		1,161,000		3,351,000
Net investment in capital assets1,553,013700,0811,413,7751,330,7274,997,596Restricted-239,464239,464Unrestricted3,619,203182,15347,407137,7013,986,464	Total liabilities		2,691,464		71,071		49,457		1,553,548		4,365,540
Restricted         -         239,464         -         -         239,464           Unrestricted         3,619,203         182,153         47,407         137,701         3,986,464	NET POSITION										
Restricted         -         239,464         -         -         239,464           Unrestricted         3,619,203         182,153         47,407         137,701         3,986,464	Net investment in capital assets		1,553,013		700,081		1,413,775		1,330,727		4,997,596
Unrestricted 3,619,203 182,153 47,407 137,701 3,986,464	-		-		239,464		-		-		
	Unrestricted		3,619,203		182,153		47,407		137,701		3,986,464
+ $+$ $+$ $+$ $+$ $+$ $+$ $+$ $+$ $+$	Total net position	\$	5,172,216	\$	1,121,698	\$	1,461,182	\$	1,468,428	\$	9,223,524

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUNDS

# For the Year Ended September 30, 2021

	Electric	Water	Sewer	Landfill	
	Fund	Fund	Fund	Fund	Total
Operating revenues:					
Charges for services	\$ 4,382,352	\$ 447,408	\$ 315,537	\$ 666,688	\$ 5,811,985
Other revenue	64,392	8,129	925	-	73,446
Total operating revenues	4,446,744	455,537	316,462	666,688	5,885,431
Operating expenses:					
Cost of power	2,506,686	-	-	-	2,506,686
Personnel services	261,304	232,580	178,771	92,816	765,471
Insurance and bonds	10,861	3,907	11,435	2,028	28,231
Utilities and telephone	22,622	22,369	53,116	1,850	99,957
Repairs and maintenance	64,646	92,449	41,823	65,674	264,592
Contractual obligations	3,539	7,255	1,430	387,035	399,259
Supplies	76,136	19,671	10,491	233	106,531
Licenses and fees	394,890	-	-	14,519	409,409
Professional fees	5,818	847	816	1,003	8,484
Miscellaneous	427,738	8,569	4,192	3,580	444,079
Depreciation	204,669	61,947	89,635	67,930	424,181
Total operating expenses	3,978,909	449,594	391,709	636,668	5,456,880
Operating income (loss)	467,835	5,943	(75,247)	30,020	428,551
Nonoperating revenues (expenses):					
Interest income	20,715	692	-	13,763	35,170
Grant income	-	239,464	-	-	239,464
Loss on disposal of equipment	(2,401)	-	-	-	(2,401)
Interest expense	(59,768)	-	-	-	(59,768)
Total nonoperating revenues					
(expenses)	(41,454)	240,156		13,763	212,465
Income (loss) before					
interfund transfers	426,381	246,099	(75,247)	43,783	641,016
Interfund transfers:					
Transfer from other funds			62,000		62,000
Change in net position	426,381	246,099	(13,247)	43,783	703,016
Net position - September 30, 2020	4,745,835	875,599	1,474,429	1,424,645	8,520,508
Net position - September 30, 2021	\$ 5,172,216	\$ 1,121,698	\$ 1,461,182	\$ 1,468,428	\$ 9,223,524

# STATEMENT OF CASH FLOWS -PROPRIETARY FUNDS

# For the Year Ended September 30, 2021

	Enterprise Funds			
	Electric Water			
	Fund	Fund		
CASH FLOWS FROM OPERATING ACTIVITIES:				
Receipts from customers	\$ 4,468,503	\$ 462,594		
Payments to suppliers	(3,540,371)	(146,258)		
Payments to employees	(260,447)	(234,546)		
Net cash provided by operating activities	667,685	81,790		
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:				
Transfers from other funds	-	-		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Purchase of property and equipment	(28,974)	(3,638)		
Grant proceeds	-	239,464		
Principal payments on capital debt	(135,000)	-		
Interest paid on capital debt	(60,476)	-		
Net cash provided (used) by capital and				
related financing activities	(224,450)	235,826		
CASH FLOWS FROM INVESTING ACTIVITIES:				
Increase in certificates of deposit	(19,861)	(608)		
Increase in restricted cash and cash equivalents	-	(239,464)		
Increase in restricted certificates of deposit	-	-		
Interest received	20,715	692		
Net cash provided (used) by investing activities	854	(239,380)		
Increase in cash and cash equivalents	444,089	78,236		
Cash and cash equivalents - beginning of the year	1,228,055	62,516		
Cash and cash equivalents - end of the year	\$ 1,672,144	\$ 140,752		

 A	se Funds	
Sewer	Landfill	
Fund	Fund	<u>Total</u>
\$ 312,417	\$ 667,818	\$ 5,911,332
(100,148)	(475,241)	(4,262,018)
(180,733)	<u>(92,459)</u> 100,118	(768,185)
 31,536	100,118	881,129
(2,000		<b>c2</b> 000
62,000	-	62,000
		(151.415)
(86,936)	(31,867)	(151,415)
-	-	239,464
-	-	(135,000)
 	-	(60,476)
(86,936)	(31,867)	(107,427)
-	-	(20,469)
-	-	(239,464)
-	(62,288)	(62,288)
-	13,763	35,170
-	(48,525)	(287,051)
6,600	19,726	548,651
 49,979	322,367	1,662,917
\$ 56,579	\$ 342,093	\$ 2,211,568

# **STATEMENT OF CASH FLOWS -PROPRIETARY FUNDS, Continued**

# For the Year Ended September 30, 2021

	Enterprise Funds			
	Electric		Water	
	Fund		Fund	
Reconciliation of operating income (loss) to net cash provided by operating activities:				
Operating income (loss)	\$ 467,835	\$	5,943	
Adjustments to reconcile operating income (loss) to net cash				
provided by operating activities:				
Depreciation expense	204,669		61,947	
Change in assets and liabilities:				
Accounts receivable and unbilled revenue	17,989		5,989	
Inventories	19,992		9,153	
Accounts payable	(46,512)		(344)	
Accrued payroll and vacation	857		(1,966)	
Sales tax payable	(915)		-	
Customer deposits	3,770		1,068	
Net cash provided by operating activities	\$ 667,685	\$	81,790	

 Enterprise	Funds					
Sewer	L	andfill				
<u>Fund</u>		Fund		<u>Total</u>		
\$ (75,247)	\$	30,020	\$	428,551		
89,635		67,930		424,181		
(4,045)		1,130		21,063		
(209)		-		28,936		
23,364		681		(22,811)		
(1,962)		357		(2,714)		
-		-		(915)		
 -		-	_	4,838		
\$ 31,536	\$	100,118	\$	881,129		

# NOTES TO FINANCIAL STATEMENTS

# INDEX

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# NOTES TO FINANCIAL STATEMENTS

# September 30, 2021

# **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Valentine, Nebraska (City) are prepared in accordance with generally accepted accounting principles (GAAP). The City's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

The accounting and reporting framework and the more significant accounting principles and practices are discussed in subsequent sections of this Note.

# 1. <u>Financial Reporting Entity</u>

The City of Valentine, Nebraska, was incorporated in 1884. The City operates under a Council-Manager form of government with an elected Council, composed of five members. The five members of the City Council are elected on alternating four-year terms. The administration of the City government is performed under the direction of the Council by the City Manager. Services provided to residents include public safety; highways and streets; planning and zoning; parks; recreation; urban development; electric, water, and sanitary sewer systems; landfill; and general administrative services.

The City's financial reporting entity comprises the following:

Primary Government:	City of Valentine
Discretely Presented Component Unit:	Valentine Community Education Agency

In determining the financial reporting entity, the City complies with the provisions of GASB Statement No. 61, and has addressed all potential component units (traditionally separate reporting entities) for which the City may be financially accountable, and, as such, should be included within the City's financial statements. The City (the primary government) is financially accountable if it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the City. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading.

# NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

## 1. Financial Reporting Entity, continued

#### **Blended Component Units**

Blended component units are separate legal entities that meet the component unit criteria described above and whose governing body is the same or substantially the same as the City Council or the component unit provides services entirely to the City. These component units' funds are blended into those of the City by appropriate activity type to compose the primary government presentation. Currently, the City has no blended component units.

## **Discretely Presented Component Units**

Discretely presented component units are separate legal entities that meet the component unit criteria described above but do not meet the criteria for blending. The following is the discretely presented component unit:

	Brief Description of Activities and Relationship to the City:
Valentine Community Education Agency	Established to construct and operate a community education facility with Mid-Plains Community College.

## 2. <u>Basis of Presentation</u>

## **Government-wide Financial Statements**

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

# NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

## 2. Basis of Presentation, continued

#### **Fund Financial Statements**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and proprietary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least ten percent of the corresponding total for all funds of that category or type; and
- b. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least five percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

#### **Governmental Funds**

## General Fund

The General Fund is the primary operating fund of the City and always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

## Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for certain purposes.

# NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

## 2. Basis of Presentation, continued

#### **Governmental Funds, continued**

#### Permanent Funds

The Permanent Funds account for assets held in trust by the City. The principal portion of this fund type must remain intact, but the earnings may be used to achieve the objectives of the fund.

## **Proprietary Funds**

## Enterprise Funds

Enterprise funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges and the measurement of financial activity focuses on net income measurement similar to the private sector.

**Brief Description** 

## **Major and Nonmajor Funds**

Fund

The funds are further classified as major or nonmajor as follows:

Major:Governmental:<br/>GeneralSee page 27 for description.StreetThe Street Fund is a Special Revenue Fund that<br/>accounts for the City's share of highway allocation<br/>from the State of Nebraska.AirportThe Airport Fund is a Special Revenue Fund that<br/>accounts for airport operations.InfrastructureThe Infrastructure Fund is a Special Revenue Fund<br/>that accounts for the collection of the City sales tax.

#### NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2021

## NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

# 2. Basis of Presentation, continued

#### Major and Nonmajor Funds, continued

**Brief Description** Fund Major, continued: Governmental, continued: Economic Development Accounts for various economic development programs. Golf Accounts for revenues and expenditures of the golf course. Proprietary: Enterprise: Electric, Water, Sewer, See page 28 for description. and Landfill Nonmajor: Special Revenue: Fines and Fees Accounts for local fines and fees collected. Permanent: Perpetual Care Accounts for the collection of receipts for cemetery perpetual care. Queen Jackson Memorial Accounts for trust monies received for the direct benefit, welfare, and convenience of the public in projects and purposes such as improvement and maintenance of the city park, library, cemetery, and/or any other public project.

# NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 3. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

## **Measurement Focus**

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined in item b, below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate:

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The proprietary funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary fund equity is classified as net position.

## **Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities, governmental and business-like activities and the discretely presented component unit are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

## NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 3. Measurement Focus and Basis of Accounting, continued

#### **Basis of Accounting, continued**

In the fund financial statements, governmental funds and fiduciary funds are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within 60 days after year end. Expenditures (including capital outlay) are recorded when the related fund liability is incurred.

All proprietary funds and the discretely presented component unit utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or the economic asset is used.

## 4. Assets, Liabilities, and Equity

## Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## Cash and Investments

For the purpose of the Statement of Net Position, "cash and cash equivalents" include all demand accounts and savings accounts. For the purpose of the proprietary fund Statement of Cash Flows, "cash and cash equivalents" include all cash on hand, demand accounts, savings accounts, and equity in pooled cash which has an original maturity of three months or less. The County Treasurer's cash represents revenues collected not yet remitted to the City.

Investments are carried at fair value. Fair value is based on quoted market price. Additional cash and investment disclosures are presented in Notes B2, C1, and D2.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

## NOTES TO FINANCIAL STATEMENTS, Continued

### September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 4. Assets, Liabilities, and Equity, continued

#### Receivables

In the government-wide statements, receivables consist of all revenues earned at year end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivable balances for the governmental activities include special assessments and property taxes. Business-type activities report utility billings as their major receivables.

In the fund financial statements, receivables in governmental funds include revenue accruals such as special assessments and property taxes, since they are usually both measurable and available. Proprietary fund receivables consist of all revenues earned at year end and not yet received. Utility accounts receivable compose the majority of proprietary fund receivables. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable.

## Inventory

All inventories are valued at cost using the first-in/first-out (FIFO) method.

## **Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### **Restricted Assets**

Restricted assets include cash and investments that are legally restricted as to their use. The primary restricted assets are proceeds of specific revenue sources that are legally restricted to expenditures for certain purposes.

## NOTES TO FINANCIAL STATEMENTS, Continued

### September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 4. Assets, Liabilities, and Equity, continued

#### **Capital Assets**

The accounting treatment over property, plant, and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

#### *Government-wide Statements*

In the government-wide financial statements, capital assets are capitalized and reported in the Statement of Net Position. The City has a \$1,000 capitalization threshold. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable, except for donated capital assets, which are recorded at their estimated fair value at the date of donation. The City has elected the depreciation approach for reporting infrastructure.

Depreciation of general capital assets and all proprietary capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The ranges of estimated useful lives by type of asset are as follows:

Buildings	20-50 years
Improvements	10-50 years
Machinery and Equipment	3-20 years
Utility System	25-50 years

The governmental funds infrastructure assets are capitalized under the prospective method, valued at cost. The cost of normal maintenance, preservation, and repairs that do not add to the value of the assets or materially extend the assets' lives are not capitalized.

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

## NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 4. Assets, Liabilities, and Equity, continued

### Unavailable Revenue

Unavailable revenues consist of property taxes and special assessments expected to be collected after 60 days.

#### **Compensated Absences**

The City's policies regarding vacation time permit employees to accumulate earned but unused vacation leave. In the event of termination, an employee is paid for all unused accumulated vacation time. The liability for these compensated absences is recorded as long-term debt in the government-wide statements. In the fund financial statements, governmental funds do not report the compensated absence liability since it is not payable from expendable available financial resources. The proprietary funds report the total liability.

## Long-term Debt

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

## Government-wide Statements

All long-term debt to be repaid from governmental and business-type resources is reported as liabilities in the government-wide statements. The long-term debt consists primarily of bonds and notes payable.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary funds is the same in the fund financial statements as it is in the government-wide statements.

## NOTES TO FINANCIAL STATEMENTS, Continued

### September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 4. Assets, Liabilities, and Equity, continued

#### **Equity Classifications**

#### Government-wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position Consists of net position with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net position that does not meet the definition of "restricted net position" or "net investment in capital assets."

#### Fund Financial Statements

Governmental fund equity is classified as fund balance. Proprietary fund equity is classified the same as in the government-wide statements.

Effective October 1, 2010, the City has adopted GASB Statement No. 54, which redefined how fund balances of the governmental funds are presented in the financial statements. Fund balances are classified as follows:

**Nonspendable**–Amounts that cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact.

**Restricted**–Amounts that can be spent only for specific purposes because of the City Charter, City Code, state or federal laws or externally imposed conditions by grantors or creditors.

## NOTES TO FINANCIAL STATEMENTS, Continued

### September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 4. Assets, Liabilities, and Equity, continued

#### Equity Classifications, continued

Fund Financial Statements, continued

**Committed**–Amounts that can be used only for specific purposes determined by a formal action by City Council ordinance or resolution.

**Assigned**–Amounts that are designated by the Mayor for a specific purpose but are not spendable until a budget ordinance is passed by the City Council.

Unassigned-All amounts not included in other spendable classifications.

The details of the fund balances are included in the Governmental Funds Balance Sheet (page 16). Restricted funds are used first as appropriate. Assigned Funds are reduced to the extent that expenditure authority has been budgeted by the City Council or the Assignment has been changed by the Mayor. Decreases to fund balance first reduce Unassigned Fund balance; in the event that Unassigned Fund Balance becomes zero, then Assigned and Committed Fund Balances are used in that order.

## 5. <u>Revenues, Expenditures, and Expenses</u>

#### Sales and Use Tax

The City presently levies a one-and-one-half-cent sales tax on taxable sales within the City. The sales tax is to be used for the following purposes:

- 3/4 percent Pay principal and interest on bonds, relieve property tax, and purchase and maintain equipment and infrastructure
- 1/2 percent Operation, maintenance and debt service of the City's pool and financing of the construction, operation, and maintenance of recreation, capital improvement, economic development or community betterment projects.
- 1/4 percent Economic Development Program

## NOTES TO FINANCIAL STATEMENTS, Continued

### September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 5. <u>Revenues, Expenditures, and Expenses, continued</u>

#### Sales and Use Tax, continued

The sales tax is collected by the Nebraska Department of Revenue and remitted to the City in the month following receipt. The Nebraska Department of Revenue receives the sales tax approximately one month after collection by vendors. One-third of the sales tax is recorded in the General Fund and used for budgeted pool debt service. One-sixth of the sales tax is recorded in the Economic Development Fund and used for economic development. The remaining one-half is recorded in the infrastructure fund, a special revenue fund, and transfers are made to other funds as needed.

Sales taxes collected by the State in August and September and received by the City in October and November have been accrued and are included in receivables. As of October 1, 2006, sales tax collected on the sale of motor vehicles is recorded in the Street Fund as required by LB904.

## **Property Taxes**

The City has the power to levy taxes each year sufficient to pay any judgment existing against the City, the interest on bonded debt, and the principal on bonded debt maturing during the fiscal year or within six months thereafter, as well as taxes authorized by state law.

The tax levies for all political subdivisions in Cherry County are certified by the County Board on or before October 15. Real estate taxes are due on December 31 and attach as an enforceable lien and become delinquent in two equal installments on May 1 and September 1. Personal property taxes are due in the same manner as real estate taxes. Delinquent taxes bear 14 percent interest.

Property taxes levied for 2020-2021 are recorded as revenue when expected to be collected within 60 days after September 30, 2021. Prior-year levies were recorded using these same principles, and remaining receivables are re-evaluated annually. Property taxes expected to be collected after 60 days are recorded as deferred revenue on the fund balance sheets.

## **Operating Revenues and Expenses**

Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and/or services. They also include all revenue and expenses not related to capital and related financing, noncapital financing, or investing activities.

## NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 5. <u>Revenues, Expenditures, and Expenses, continued</u>

#### **Expenditures/Expenses**

In the government-wide financial statements, expenses are classified by function for both governmental and business-type activities.

In the fund financial statements, expenditures are classified as follows:

Governmental Funds – by Character and Function

Proprietary Funds – by Operating and Nonoperating

In the fund financial statements, governmental funds report expenditures of financial resources. Proprietary funds report expenses relating to use of economic resources.

## **Interfund Transfers**

Permanent reallocation of resources between funds of the reporting entity is classified as transfers. For the purposes of the Statement of Activities, all interfund transfers between individual governmental funds have been eliminated.

## NOTE B – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

By its nature as a local government unit, the City and its component unit are subject to various federal, state, and local laws and contractual regulations. An analysis of the City's compliance with significant laws and regulations and demonstration of its stewardship over City resources follows:

## 1. Fund Accounting Requirements

The City complies with all state and local laws and regulations requiring the use of separate funds. The legally required funds used by the City include: General, Special Revenue, and Permanent Funds.

# NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

## NOTE B – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY, continued

## 2. Deposit Laws and Regulations

Custodial credit risk is the risk that, in the event of a bank failure, a government's deposits may not be returned to it. The City's deposit policy for custodial credit risk requires compliance with the provisions of state law.

State law requires collateralization of all deposits with federal depository insurance or with U.S. Treasury and U.S. agency securities having an aggregate value at least equal to the amount of the deposits. The City's demand deposits are insured up to \$250,000 and certificates of deposit/savings accounts are insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC). Any bank deposits in excess of the FDIC limits are insured by collateral held by the pledging institution in the City's name.

## 3. <u>Revenue Restrictions</u>

The City has various restrictions placed over certain revenue sources from state or local requirements. The primary restricted revenue sources are described in Note A2 for the various funds.

## 4. <u>Debt Restrictions and Covenants</u>

## Bonds Payable

The various bond ordinances relating to the bonds payable contain some restrictions or covenants that are financial-related. These include covenants such as debt service coverage requirements and required reserve account balances. The City is in compliance with the bond restrictions and covenants.

## 5. <u>Budgetary Data</u>

The City is required by state laws to adopt annual budgets for all fund types. Each budget is presented on the cash basis of accounting, which is consistent with the requirements of the state budget act.

The Nebraska Budget Act provides the prescribed budget practices and procedures that governing bodies are required to follow. The amounts that may be budgeted for certain specific funds are subject to various expenditure and/or tax levy limitations.

## NOTES TO FINANCIAL STATEMENTS, Continued

### September 30, 2021

## NOTE B – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY, continued

#### 5. <u>Budgetary Data, continued</u>

The City follows these procedures in establishing the budgetary data reflected in the accompanying financial statements.

- a. On or before August 1, the City prepares a budget for the fiscal year commencing October 1. The budget includes proposed expenditures and resources available.
- b. The budget is published with subsequent public hearings to obtain taxpayer comments.
- c. Prior to September 20, the City Council adopts the budget, which is then filed with the appropriate state and county officials.
- d. Total expenditures may not legally exceed total appropriations. Appropriations lapse at year end and any revisions require board approval.
- e. The County Clerk certifies a preliminary property tax levy for each fund of the City which levied property taxes in the county the previous year based on the combined valuation and amount required for the City the prior year. The preliminary levy becomes the final levy unless the governing board passes, by a majority vote, a resolution setting the levy at a different amount.
- f. The property tax requirements resulting from the budget process are utilized by the County Assessor to establish the tax levy. Taxes are levied annually on or before October 15. Real property taxes and personal property taxes are due December 31 with the first half delinquent May 1 and the second half delinquent September 1.
- g. Appropriations lapse at the end of the fiscal year, except for capital improvement appropriations and certain encumbrances against operating budgets.
- h. The City of Valentine adopts a budget by resolution for all fund types.

#### NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2021

#### NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS

The following notes present detail information to support the amounts reported in the basic financial statements for the City's various assets, liabilities, equity, revenues, and expenditures/expenses.

#### 1. Cash and Certificates of Deposit

#### Deposits

The City's policies regarding deposits of cash are discussed in Note A4. The table presented below is designed to disclose how its deposits were insured or secured with collateral at September 30, 2021. The categories of collateral are defined as follows:

Category 1 – Insured by FDIC or collateralized with securities held by the City (or public trust) or by its agent in its name.

Category 2 – Uninsured but collateralized with securities held by the pledging financial institution's trust department or agent in the City's name.

Category 3 – Uninsured and uncollateralized; or collateralized with securities held by the pledging financial institution, or by its trust department or agent, but not in the City's name; or collateralized with no written or approved collateral agreement.

<u>Types of Deposits</u>	Total Bank <u>Balance</u>	Category <u>1</u>	Category <u>2</u>	Category <u>3</u>	Total Carrying <u>Value</u>
Demand deposits and certificates of deposit	\$ 10,291,940	\$ 9,465,308	\$ 826,632	\$ -	\$ <u>10,296,965</u>
Reconciliation to Go Primary Governn		Statement of Ne	t Position:		
5	ash and cash equi	valents			\$ 3,574,026
Restricted cash	h and cash equiva	lents			3,671,560
Unrestricted co	ertificates of depo	osit			1,819,774
Restricted cert	ificates of deposi	t			<u>1,231,605</u>
					\$ <u>10,296,965</u>

#### NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2021

## NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

#### 2. <u>Restricted Assets</u>

The restricted assets as of September 30, 2021, are as follows:

	Governmental <u>Activities</u>	Business-type <u>Activities</u>	<u>Total</u>
Type of Restricted Assets:			
Cash and cash equivalents	\$ 3,432,096	\$ 239,464	\$ 3,671,560
Certificates of deposit	244,458	987,147	1,231,605
	\$ 3,676,554	\$ 1,226,611	\$ 4,903,165

The governmental activities' restricted assets as of September 30, 2021, consisted of \$696,360 in the General Fund restricted for debt service, \$5,556 in the General Fund restricted for federal programs, \$508,966 in the Street Fund restricted for street improvements, \$1,296,651 in the Infrastructure Fund restricted for infrastructure, \$7,516 in the Fines and Fees Fund restricted for community betterment, \$986,314 in the Economic Development Fund restricted for economic development, \$146,352 in the Perpetual Care Fund restricted for community betterment.

The business-type activities' restricted assets as of September 30, 2021, consisted of \$987,147 in the Landfill Fund restricted for landfill closure and post-closure costs and \$239,464 in the Water Fund restricted for federal programs.

#### 3. Accounts Receivable

Accounts receivable of the business-type activities consist of utilities receivable. Receivables detail at September 30, 2021, is as follows:

	Business-type <u>Activities</u>	
Accounts receivable Allowance for doubtful accounts	\$	209,547 (86,250)
Net accounts receivable	\$	123,297

# NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

# NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

## 4. Notes Receivable

#### **Governmental Activities**

The Economic Development Fund has made ten economic development loans. Notes receivable at September 30, 2021, consisted of the following:

Note for \$100,000 dated July 17, 2015; due in 180 monthly payments of \$739.69 through August 1, 2030; bearing interest at 4.0 percent.	\$ 66,506
Note for \$34,000 dated November 14, 2012; due in 120 monthly payments of \$344.23 through November 14, 2022; bearing interest at 4.0 percent. This note was paid in full during the year ended September 30, 2021.	-
Note for \$30,000 dated September 30, 2013; due in 120 monthly payments of \$306.43 through December 20, 2023; bearing interest at 4.0 percent.	7,900
Note for \$34,000 dated December 28, 2016; due in 180 monthly payments of \$306.43 through January 20, 2032; bearing interest at 4.0 percent.	26,970
Note for \$31,000 dated May 12, 2017; due in 180 monthly payments of \$306.43 through May 15, 2032; bearing interest at 4.0 percent.	22,681
Note for \$31,000 dated May 12, 2017; due in 180 monthly payments of \$306.43 through May 15, 2032; bearing interest at 4.0 percent.	22,964
Note for \$100,000 dated July 1, 2019; due in 120 monthly payments of \$1,012.45 through July 20, 2029; bearing interest at 4.0 percent.	81,587

## NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

# NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

#### 4. Notes Receivable, continued

#### **Governmental Activities, continued**

Note for \$15,800 dated October 9, 2020; due in 180 monthly payments of \$116.87 through October 9, 2035; bearing interest at 4.0 percent.	14,982
Note for \$84,000 dated January 22, 2021; due in 180 monthly payments of \$622.03 through February 1, 2036; bearing interest at 4.0 percent.	81,038
Note for \$149,500 dated July 20, 2021; due in 180 monthly payments of \$1,469.59 through August 1, 2036; bearing interest at 4.0 percent.	<u>148,484</u>
Total governmental activities notes receivable	\$ <u>473,112</u>
Current portion Noncurrent portion Total	\$ 35,068 <u>438,044</u> \$ <u>473,112</u>

## **Component Unit**

The Valentine Community Education Center has a capital lease note receivable from the City for a building. The note receivable had a balance of \$771,000 at September 30, 2021, and is described in greater detail in Note C7.

# NOTES TO FINANCIAL STATEMENTS, Continued

# September 30, 2021

# NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

## 5. Capital Assets

Capital asset activity for the year ended September 30, 2021, was as follows:

<u>Governmental Activities</u> :	Balance at October 1, 2020					<u>Reclass</u>	Balance at September 30, 2021
Capital assets not being depreciated:	¢ 100.170	ф	¢	¢	¢ 100.160		
Land	\$ 190,160 202,814	\$ - 475.045	\$ -	\$ - (287.452)	\$ 190,160		
Construction in progress	293,814	475,045		(287,453)			
Total capital assets not being depreciated	483,974	475,045	-	(287,453)	671,566		
Other capital assets being depreciated:							
Buildings and improvements	17,418,886	11,440	-	-	17,430,326		
Machinery and equipment	1,243,529	22,470	(8,399)	-	1,257,600		
Vehicles	542,637	-	-	287,453	830,090		
Total other capital assets at							
historical cost	19,205,052	33,910	(8,399)	287,453	19,518,016		
Less accumulated depreciation for:							
Buildings and improvements	(5,254,455)	(630,067)	-	-	(5,884,522)		
Machinery and equipment	(810,138)	(78,970)	8,399	-	(880,709)		
Vehicles	(461,822)	(52,703)	-	-	(514,525)		
Total accumulated depreciation	(6,526,415)	(761,740) *	8,399	-	(7,279,756)		
Other capital assets, net	12,678,637	(727,830)		287,453	12,238,260		
Governmental activities capital assets, net	\$ 13,162,611	\$ (252,785)	\$ -	\$ -	\$12,909,826		

\* Depreciation expense was incurred by the following governmental activities:

General Fund:	
General government	\$ 83,280
Public safety:	
Police	24,805
Fire	40,388
Total public safety	65,193
Public works:	
Cemetery	2,675

#### NOTES TO FINANCIAL STATEMENTS, Continued

# September 30, 2021

#### NOTE C - DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

### 5. Capital Assets, continued

General Fund, continued:

Environment and leisure:	
Swimming pool	67,113
Library	12,790
Parks and recreation	28,026
Total environment and leisure	<u>107,929</u>
Total General Fund	259,077
Street Fund	171,466
Airport Fund	245,797
Golf Fund	85,400
Total governmental activities depreciation expense	\$ <u>761,740</u>

Construction in progress at September 30, 2021 consists of \$7,340 of City Hall schematic design costs, \$225,805 of design costs for the runway rehab project, \$90,261 of engineering on the storm sewer project, and \$158,000 of engineering and a construction advance on the Highway 83 project. See Note D3 for more information on construction commitments.

## NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

## NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

### 5. Capital Assets, continued

#### **Business-type Activities:**

<b>Business-type Activities:</b>	Balance at October 1, 2020	Additions	<u>Disposals</u>	Balance at September 30, 2021
Capital assets not being depreciated: Construction in progress	\$ 98,700	\$ 391,392	\$ -	\$ 490,092
Other capital assets being depreciated: Distribution systems Buildings and improvements Machinery and equipment Vehicles Total other capital assets at historical cost	6,713,356 1,902,776 6,307,185 385,625 15,308,942	81,272 	(45,267)	416,625
Less accumulated depreciation for: Distribution systems Buildings and improvements Machinery and equipment Vehicles Total accumulated depreciation	(2,499,528) (782,448) (4,197,280) (330,623) (7,809,879)	$(208,835) \\ (32,686) \\ (166,294) \\ \hline (16,366) \\ \hline (424,181) *$	42,866	$(2,708,363) \\ (815,134) \\ (4,320,708) \\ \hline (346,989) \\ \hline (8,191,194)$
Other capital assets, net Business-type activities capital assets, net	7,499,063 \$ 7,597,763	(311,909) \$ 79,483	(2,401) \$ (2,401)	7,184,753 \$ 7,674,845
* Depreciation expense was charge Electric Water Sewer Landfill Total business-type activitie			\$ 204,66 61,94 89,63 <u>67,93</u> \$ <u>424,18</u>	7 5 <u>0</u>

Construction in progress at September 30, 2021 consists of \$105,976 of design costs on the Main Street water and sewer replacement project and \$384,116 of engineering and construction costs on the landfill project. See Note D3 for more information on construction commitments.

#### NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2021

#### NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

#### 6. Accounts Payable

Payables in the general, other governmental, and proprietary funds are primarily composed of payables to vendors.

#### 7. Long-term Debt

The reporting entity's long-term debt is segregated between the amounts to be repaid from governmental activities and amounts to be repaid from business-type activities.

#### **Changes in Long-term Debt**

The following is a summary of changes in long-term debt for the year ended September 30, 2021:

Type of Debt	Balance at October 1, 2020	Additions	Deductions	Balance at September 30, 2021	Amounts Due Within <u>One Year</u>
Governmental Activities: Bonds, note and capital lease payable	\$ 2,472,979	<u>\$ -</u>	\$ (219,836)	\$ 2,253,143	\$ 217,105
Business-type Activities: Bonds and note payable	\$ 2,460,000	<u>\$ -</u>	\$ (135,000)	\$ 2,325,000	\$ 135,000
Component Unit: Valentine Community Education Agency Bonds Payable	\$ 831,000	<u>\$ -</u>	\$ (60,000)	\$ 771,000	\$ 61,000

# NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

# NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

# 7. Long-term Debt, continued

### **Governmental Activities**

As of September 30, 2021, the governmental long-term liabilities consisted of the following:

Bonds, note and capital lease payable:

General obligation refunding bonds, Series 2020, with an original issue amount of \$1,475,000. Interest rates range from 0.85 percent to 1.80 percent. Interest is due in semi-annual installments and principal is due in annual installments through December 15, 2031. Paid from the Golf Fund.	\$ 1,355,000
Capital lease of \$999,000 due to Valentine Community Education Agency, with interest ranging from 1.70 to 3.35 percent. Interest is due in semi-annual installments and principal is due in annual installments through December 15, 2031. Paid from the General Fund.	771,000
On February 28, 2019, the City entered into a loan agreement with Security First Bank in the amount of \$206,062 for a 2019 Elgin sweeper. The loan bears interest at 3.125 percent. The loan is due in five annual installments of \$45,111 with final maturity on February 1, 2024. This loan is paid from the Street Fund.	127,143
Total governmental activities bonds, note and capital lease payable	\$ <u>2,253,143</u>
Current portion Noncurrent portion Total	\$ 217,105 2,036,038 \$ <u>2,253,143</u>

#### NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2021

#### NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

#### 7. Long-term Debt, continued

#### **Business-type Activities**

As of September 30, 2021, the long-term debt payable from proprietary fund resources consisted of the following:

Bonds and note payable:

Combined utilities system revenue refunding bonds, series 2016, with an original issue amount of \$2,850,000. Interest rates range from 1.10 percent to 3.20 percent. Interest is due in semi-annual installments and principal is due in annual installments through November 15, 2036. Paid from the Electric Fund.

 Current portion
 \$ 135,000

 Noncurrent portion
 2,190,000

 Total
 \$ 2,325,000

#### **Component Unit**

Bond payable:

On January 26, 2017, the Valentine Community Education Agency issued \$999,000 of sales tax revenue bonds, series 2017, for the construction of the public education facility. Interest rates range from 1.70 percent to 3.35 percent. Interest is due in semi-annual installments and principal is due in annual installments through December 15, 2031. The City has a capital lease obligation which will service the debt for the Valentine Community Education Agency (this is shown as an offsetting note receivable by the Valentine Community Education Agency).

Current portion Noncurrent portion Total

\$771,000

\$771,000

\$<u>2,325,000</u>

#### NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2021

#### NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

#### 7. Long-term Debt, continued

Annual debt service requirements to maturity, including principal and interest, for long-term debt as of September 30, 2021, are as follows:

	Governmental Activities				Business-typ	e Activities	Component Unit		
Year Ending	Direct Place	ment Debt	Other De	bt Issue	Other De	bt Issue	Other Debt Issue		
September 30,	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
2022	\$ 102,105	\$ 25,772	\$ 115,000	\$ 17,293	\$ 135,000	\$ 58,518	\$ 61,000	\$ 21,766	
2023	105,400	23,113	120,000	16,205	140,000	56,385	63,000	20,402	
2024	107,638	20,236	120,000	15,035	140,000	54,005	64,000	18,861	
2025	66,000	17,138	120,000	13,805	140,000	51,380	66,000	17,138	
2026	68,000	15,363	120,000	12,485	140,000	48,545	68,000	15,363	
2027-2031	368,000	43,974	630,000	36,668	715,000	182,554	368,000	43,974	
2032-2036	81,000	1,357	130,000	1,170	750,000	87,569	81,000	1,357	
2037					165,000	2,640		-	
	\$ 898,143	\$ 146,953	\$1,355,000	\$112,661	\$2,325,000	\$ 541,596	\$771,000	\$138,861	

#### 8. <u>Special Assessments</u>

The City completed street improvements in August of 2000. The total construction and engineering costs totaled \$659,645. Of this amount, \$385,393 was assessed to property owners.

In 2006, additional assessments of \$192,875 were assessed to property owners for recently developed land.

The City completed street improvements in August of 2008. The total construction and engineering costs totaled \$146,759. Of this amount \$111,043 was assessed to property owners.

The City completed street improvements in September of 2012. The total construction and engineering costs totaled \$548,401. Of this amount \$373,172 was assessed to property owners.

Principal collections from various special assessments outstanding are reported in the Street Fund. Special assessments receivable comprised the following assessments at September 30, 2021:

Current portion	\$ 12,807
Non-current portion	<u>53,830</u>
Total street improvement assessments	\$ <u>66,637</u>

## NOTES TO FINANCIAL STATEMENTS, Continued

### September 30, 2021

### NOTE C - DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

#### 9. Interfund Transactions

Operating transfers:

	Transfers In	Transfers Out
General Fund	\$ 448,652	\$ 219,847
Infrastructure Fund	-	297,807
Economic Development Fund	-	82,360
Golf Fund	136,751	-
Nonmajor Governmental Funds	-	47,389
Sewer Fund	62,000	
Total operating transfers	\$ 647,403	\$ 647,403

## **NOTE D – OTHER NOTES**

## 1. Employee Pension and Other Benefit Plans

#### **City General Pension Plan**

The City of Valentine has a contributory defined contribution employees' pension plan in which the employees of the City participate. Eligible employees contribute six percent of their gross payroll and the City matches the six percent. Employees are eligible to participate after one year of continuous service and after attaining age 18.

All employees are fully vested in their own contributions and become vested in the City's contribution after seven years' participation in the plan.

For the year ended September 30, 2021, the City's total payroll and covered payroll under the plan was \$1,423,981 and \$1,172,600, respectively. Both the City's required contribution of \$70,356 and the covered employees' required contribution of \$70,356 were made for the year ended September 30, 2021.

## NOTES TO FINANCIAL STATEMENTS, Continued

### September 30, 2021

#### **NOTE D – OTHER NOTES, continued**

## 1. Employee Pension and Other Benefit Plans, continued

#### **Deferred Compensation Plan**

The City has a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is available to all City employees. The plan permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, unforeseeable emergency, or permanent disability.

As of January 1, 1997, these funds were placed in trust, in accordance with IRS Code Section 457(g)(1). IRS Code Section 457(g)(1), applicable for plan year beginning January 1, 1997, states that "a plan maintained by an eligible employer shall not be treated as an eligible deferred compensation plan unless all assets and income of the plan are held in trust for the exclusive benefit of participants and their beneficiaries." The deferred compensation plan as placed in trust is not subject to any creditors of the City.

The employees contributed \$28,329 under the plan for the year ended September 30, 2021.

## 2. <u>Risk Management</u>

The City is exposed to various risks of loss related to torts; thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God. The City purchases commercial insurance to minimize the effect of possible exposure to these risks. There have been no significant reductions in insurance coverage from coverage in the prior year. During the past three fiscal years, there have been no settlements exceeding the amount of the City's insurance coverage.

#### **Deposits and Investments**

*Custodial Credit Risk*. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. All of the underlying securities for the City's investments at September 30, 2021, are held by the counterparties not in the name of the City. The underlying securities consist of cash, certificates of deposit, and insured money market funds.

#### NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2021

#### **NOTE D – OTHER NOTES, continued**

#### 2. Risk Management, continued

#### **Deposits and Investments, continued**

*Interest Rate Risk.* As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy requires that market conditions and investment securities be analyzed to determine the maximum yield to be obtained and to minimize the impact of rising interest rates. The certificate of deposit maturities are as follows:

Maturities by Month	Amount
November 2021	\$ 110,632
June 2022	1,719,194
August 2022	29,839
September 2022	987,147
October 2022	 204,567
	\$ 3,051,379

*Concentration of Credit Risk.* The City's investment policy places no limit on the amount that may be invested in any one issuer. At September 30, 2021, the City's investments and certificates of deposit consisted of the following:

Financial Institution	Amount
Security First Bank	\$ 2,754,269
Bank of the West	11,209
Sandhills State Bank	81,334
Union Bank & Trust	 204,567
	\$ 3,051,379

*Credit Risk.* Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The City's investments consist of certificates of deposit and money market funds, minimizing credit risk associated with the City's investment portfolio.

*Foreign Currency Risk.* This risk relates to adverse effects on the fair value of an investment from changes in exchange rates. The City's investments had no exposure to foreign currency risk and the City held no investments denominated in foreign currency at September 30, 2021.

#### **NOTES TO FINANCIAL STATEMENTS, Continued**

#### September 30, 2021

#### **NOTE D – OTHER NOTES, continued**

#### 3. <u>Commitments and Contingencies</u>

#### **Construction Commitments**

The City's governmental activities had the following construction commitments as of September 30, 2021:

	Paid						Expected	
	(	Contract	Т	hrough	0	bligation	Completion	
Project	<u>Amount</u>		9/30/2021		Pending		Date	
Runway rehab engineering	\$	20,500	\$	-	\$	20,500	Summer 2022	
Storm sewer improvements		328,194		90,261		237,933	Summer 2022	
Total	\$	348,694	\$	90,261	\$	258,433		

The City's business-type activities had the following construction commitments as of September 30, 2021:

		Incurred					
	Contract	Through Obligation					
Project	Amount	9/30/2021	Pending	Date			
Phase 4 landfill	\$ 486,224	\$ 337,792	\$ 148,432	December 2021			

#### **Closure and Postclosure Costs**

State and federal laws and regulations require the Valentine Landfill to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the Valentine Landfill reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$1,161,000 reported as landfill closure and postclosure care liability at September 30, 2021, represents the cumulative amount reported to date based on the use of approximately 46.4 percent of the estimated capacity of the landfill. The Valentine Landfill will recognize the remaining estimated cost of closure and postclosure care of \$1,109,181 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2021. The Valentine Landfill expects to close the landfill in the year 2041. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

## NOTES TO FINANCIAL STATEMENTS, Continued

### September 30, 2021

### **NOTE D – OTHER NOTES, continued**

#### 3. Commitments and Contingencies, continued

#### **Closure and Postclosure Costs, continued**

In accordance with the State of Nebraska Title 132 Solid Waste Regulations, the City of Valentine must satisfy the requirements for a financial assurance mechanism (FAM). During the year ended September 30, 1996, the City Council passed Resolution 96-13 to make annual contributions to a special fund to finance closure and postclosure care. The Valentine Landfill is in compliance with these requirements, and, at September 30, 2021, investments totaled \$987,147 at Union Bank. The City of Valentine expects that future inflation costs will be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (due to changes in technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenue.

## Contingencies

As a result of the spread of the COVID-19 coronavirus, economic uncertainties have arisen worldwide. While the disruption this pandemic is causing is currently expected to be temporary, there is considerable uncertainty around the duration. Therefore, the financial impact to the City that could occur as a result of this issue is unknown and cannot be reasonably estimated at this time.

## 4. <u>Tax Abatements</u>

The City has created a Community Development Agency (CDA) to provide for development of blighted areas. The City Council constitutes the Agency. Because the CDA does not maintain a separate bank account and all transactions are accounted for in the General Fund of the City, the CDA is not reported separately in the financial statements.

The CDA, who is authorized by Nebraska statutes to enter into property tax abatement agreements for the purpose of developing properties in blighted areas, has entered into tax increment financing (TIF) agreements with various redevelopers. The TIF program has the stated purpose of increasing valuation, business activity and employment in the community.

Under the TIF program, redevelopers can apply for TIF financing whereby the property tax they pay on the increased valuation of property under a TIF agreement is returned to the redeveloper by the CDA to finance the project for a period of up to 15 years.

# NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

# NOTE D – OTHER NOTES, continued

# 4. Tax Abatements, continued

Information relevant to the abatements granted by the CDA for the year ended September 30, 2021 is as follows:

	Years Remaining		<b>TIF Proceeds Received</b>
	on	2021 TIF	during the year
TIF Project:	TIF Agreements	Valuation	<u>9-30-2021</u>
KTJ 231, LLC	8	\$ 2,736,822	\$ 33,974
Ranchland Foods	4	1,113,081	<u>13,817</u>
			\$ <u>47,791</u>

## 5. Interlocal Agreements

The City had the following Interlocal agreements in effect as of September 30, 2021:

Parties to Agreement	<u>Term</u>	<b>Description</b>
Cherry County	October 1, 2011 - perpetual	Agreement for law enforcement and fire dispatch
City of Gordon, City of Rushville, City of Hay Springs, City of Chadron, City of Crawford, County of Sheridan, County of Dawes, and County of Cherry	November 12, 2002 - perpetual	Provide for intergovernmental law enforcement
Middle Niobrara Natural Resources District	June 20, 2000 - perpetual	Joint ownership of Mill Pond property
Cherry County	February 12, 2009 - perpetual	Cherry County Justice Center Exchange
Cherry County	October 1, 2020 - October 1, 2021	Library/Bookmobile services
Mid-Plains Community College	October 8, 2015 - perpetual	Valentine Community Education Agency
Central Nebraska Economic Development	January 1, 2018 - perpetual	Economic development services

## NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2021

# **NOTE D – OTHER NOTES, continued**

#### 6. <u>Subsequent Events</u>

Management has evaluated subsequent events through March 9, 2022, the date on which the financial statements were available for issue.

On October 20, 2021, the City issued \$2,225,000 of combined utility system revenue refunding bonds to refund electric bonds.

On February 22, 2022, the Valentine Community Education Agency issued \$730,000 of sales tax revenue refunding bonds to refund bonds.

**REQUIRED SUPPLEMENTARY INFORMATION** 

# BUDGETARY COMPARISON SCHEDULE -GENERAL FUND

RESOURCES (INFLOWS)	Budget (Original and <u>Final</u> ) <u>Actual</u>		Variances - Actual Over (Under) Final <u>Budget</u>		
Taxes:					
Property	\$	429,221	\$ 395,895	\$	(33,326)
Sales		301,755	405,919		104,164
Franchise		440,500	403,096		(37,404)
Intergovernmental		44,144	45,002		858
Licenses and permits		10,500	11,832		1,332
Charges for services		178,918	206,629		27,711
Grants and donations		6,162	142,005		135,843
Interest income		8,724	10,316		1,592
Other		11,510	 25,626		14,116
Total resources		1,431,434	1,646,320		214,886
CHARGES TO APPROPRIATIONS (OUTFLOWS)					
General government		314,988	307,749		(7,239)
Public safety		732,272	646,795		(85,477)
Leisure and environment		526,271	436,995		(89,276)
Cemetery		144,050	33,562		(110,488)
Capital outlay		315,863	202,920		(112,943)
Principal payments on debt		60,000	60,000		-
Interest payments on debt		23,096	 23,097		1
Total charges to appropriations		2,116,540	 1,711,118		(405,422)
Resources under charges to					
appropriations		(685,106)	(64,798)		620,308
OTHER FINANCING SOURCES					
Net transfers		570,023	 228,805		(341,218)
<b>RESOURCES AND OTHER FINANCING SOURCES OVER (UNDER) CHARGES TO APPROPRIATIONS</b>	\$	(115,083)	\$ 164,007	\$	279,090

# BUDGETARY COMPARISON SCHEDULE -STREET FUND

	(Origin	Budget (Original and <u>Final</u> ) <u>Actual</u>			Variances - Actual Over (Under) Final <u>Budget</u>		
RESOURCES (INFLOWS)							
Motor vehicle tax	\$	55,000 \$	61,890	\$ (	6,890		
Sales tax		60,000	111,410	5	1,410		
Intergovernmental	4	28,750	517,516	88	8,766		
Special assessments		1,155	1,156		1		
Charges for services		5,200	5,713		513		
Grants and contributions	1,8	75,655	-	(1,875	5,655)		
Interest income		1,050	2,626		1,576		
Bond proceeds	1,5	00,000	-	(1,500	0,000)		
Other income			203		203		
Total resources	3,9	26,810	700,514	(3,220	6,296)		
CHARGES TO APPROPRIATIONS (OUTFLOWS)							
Public works	9	43,592	386,115	(55)	7,477)		
Capital outlay	3,0	35,035	223,202	(2,81)	1,833)		
Principal payments on debt		39,836	39,836		-		
Interest payments on debt		5,275	5,275		-		
Total charges to appropriations	4,0	23,738	654,428	(3,369	9,310)		
<b>RESOURCES OVER (UNDER) CHARGES TO APPROPRIATIONS</b>	\$ (	(96,928) \$	46,086	\$ 143	3,014		

# BUDGETARY COMPARISON SCHEDULE -AIRPORT FUND

RESOURCES (INFLOWS)       \$ 278,680 \$ 373,511 \$ 94,831         Grants and donations       2,885,336       111,450       (2,773,886)         Other income       3,169,151       519,944       (2,649,207)         CHARGES TO APPROPRIATIONS       3,169,151       519,944       (2,649,207)         CHARGES TO APPROPRIATIONS       266,918       375,260       108,342         Capital outlay       2,202,785       232,805       (2,969,980)         Total charges to appropriations       3,469,703       608,065       (2,861,638)         Resources under charges to appropriations       3,469,703       608,065       (2,861,638)         Net transfers       50,552       -       (50,552)         RESOURCES AND OTHER FINANCING SOURCES TO APPROPRIATIONS       50,552       -       (50,552)		(C	Budget (Original and <u>Final</u> ) <u>Actual</u>			Variances - Actual Over (Under) Final <u>Budget</u>		
Charges for services       \$ 278,680       \$ 373,511       \$ 94,831         Grants and donations       2,885,336       111,450       (2,773,886)         Other income       5,135       34,983       29,848         Total resources       3,169,151       519,944       (2,649,207)         CHARGES TO APPROPRIATIONS (OUTFLOWS)       266,918       375,260       108,342         Capital outlay       2,202,785       232,805       (2,969,980)         Total charges to appropriations       3,469,703       608,065       (2,861,638)         Resources under charges to appropriations       (300,552)       (88,121)       212,431         OTHER FINANCING SOURCES Net transfers       50,552       -       (50,552)         RESOURCES AND OTHER FINANCING SOURCES UNDER CHARGES       50,552       -       (50,552)	RESOURCES (INFLOWS)							
Grants and donations       2,885,336       111,450       (2,773,886)         Other income       5,135       34,983       29,848         Total resources       3,169,151       519,944       (2,649,207)         CHARGES TO APPROPRIATIONS (OUTFLOWS)       266,918       375,260       108,342         Capital outlay       2,202,785       232,805       (2,969,980)         Total charges to appropriations       3,469,703       608,065       (2,861,638)         Resources under charges to appropriations       (300,552)       (88,121)       212,431         OTHER FINANCING SOURCES Net transfers       50,552       -       (50,552)         RESOURCES AND OTHER FINANCING SOURCES UNDER CHARGES       50,552       -       (50,552)		\$	278.680	\$	373.511	\$	94.831	
Other income5,13534,98329,848Total resources3,169,151519,944(2,649,207)CHARGES TO APPROPRIATIONS (OUTFLOWS) Operating expenditures266,918375,260108,342Capital outlay2,202,785232,805(2,969,980)Total charges to appropriations3,469,703608,065(2,861,638)Resources under charges to appropriations(300,552)(88,121)212,431OTHER FINANCING SOURCES Net transfers50,552-(50,552)RESOURCES AND OTHER FINANCING SOURCES UNDER CHARGES50,552-(50,552)	•		,		,		,	
CHARGES TO APPROPRIATIONS (OUTFLOWS)Operating expenditures266,918375,260108,342Capital outlay3,202,785232,805(2,969,980)Total charges to appropriations3,469,703608,065(2,861,638)Resources under charges to appropriations(300,552)(88,121)212,431OTHER FINANCING SOURCES Net transfers50,552-(50,552)RESOURCES AND OTHER FINANCING SOURCES UNDER CHARGES50,552-(50,552)	Other income							
(OUTFLOWS) Operating expendituresCapital outlay266,918375,260108,342Capital outlay3,202,785232,805(2,969,980)Total charges to appropriations3,469,703608,065(2,861,638)Resources under charges to appropriations(300,552)(88,121)212,431OTHER FINANCING SOURCES Net transfers50,552-(50,552)RESOURCES AND OTHER FINANCING SOURCES UNDER CHARGES50,552-(50,552)	Total resources		3,169,151		519,944		(2,649,207)	
Capital outlay3,202,785232,805(2,969,980)Total charges to appropriations3,469,703608,065(2,861,638)Resources under charges to appropriations(300,552)(88,121)212,431OTHER FINANCING SOURCES Net transfers50,552-(50,552)RESOURCES AND OTHER FINANCING SOURCES UNDER CHARGES50,552-(50,552)								
Total charges to appropriations3,469,703608,065(2,861,638)Resources under charges to appropriations(300,552)(88,121)212,431OTHER FINANCING SOURCES Net transfers50,552-(50,552)RESOURCES AND OTHER FINANCING SOURCES UNDER CHARGES50,552-(50,552)	Operating expenditures		266,918		375,260		108,342	
Resources under charges to appropriations(300,552)(88,121)212,431OTHER FINANCING SOURCES Net transfers50,552-(50,552)RESOURCES AND OTHER FINANCING SOURCES UNDER CHARGES50,552-(50,552)	Capital outlay		3,202,785		232,805		(2,969,980)	
appropriations (300,552) (88,121) 212,431 OTHER FINANCING SOURCES Net transfers 50,552 - (50,552) RESOURCES AND OTHER FINANCING SOURCES UNDER CHARGES	Total charges to appropriations		3,469,703		608,065		(2,861,638)	
OTHER FINANCING SOURCES         Net transfers       50,552       -       (50,552)         RESOURCES AND OTHER FINANCING         SOURCES UNDER CHARGES	Resources under charges to							
Net transfers     50,552     -     (50,552)       RESOURCES AND OTHER FINANCING SOURCES UNDER CHARGES     -     -     (50,552)	appropriations		(300,552)		(88,121)		212,431	
RESOURCES AND OTHER FINANCING SOURCES UNDER CHARGES	OTHER FINANCING SOURCES							
SOURCES UNDER CHARGES	Net transfers		50,552		-		(50,552)	
		\$	(250,000)	\$	(88,121)	\$	161,879	

# BUDGETARY COMPARISON SCHEDULE -INFRASTRUCTURE FUND

	(C	Budget riginal and <u>Final</u> )	Actual	A	'ariances - ctual Over nder) Final <u>Budget</u>
RESOURCES (INFLOWS)					
Sales tax	\$	460,000	\$ 608,880	\$	148,880
Special assessments		15,000	35,426		20,426
Interest income		3,000	 2,254		(746)
Total resources		478,000	646,560		168,560
OTHER FINANCING USES					
Net transfers		(1,391,686)	 (297,807)		1,093,879
<b>RESOURCES OVER (UNDER) OTHER FINANCING USES</b>	\$	(913,686)	\$ 348,753	\$	1,262,439

# **BUDGETARY COMPARISON SCHEDULE -**ECONOMIC DEVELOPMENT FUND

	Budget (Original and <u>Final</u> ) <u>Actual</u>				Variances - Actual Over (Under) Final <u>Budget</u>	
RESOURCES (INFLOWS)						
Sales tax	\$	155,000	\$	202,960	\$	47,960
Loan collections		37,355		49,516		12,161
Interest income Other		2,500		1,910 4,000		(590) 4,000
Total resources		194,855		258,386		63,531
CHARGES TO APPROPRIATIONS (OUTFLOWS)						
Economic development		1,000,000		249,300		(750,700)
Resources over (under) charges to appropriations		(805,145)		9,086		814,231
OTHER FINANCING USES Net transfers		(60,000)		(82,360)		(22,360)
RESOURCES UNDER CHARGES TO APPROPRIATIONS AND OTHER FINANCING USES	\$	(865,145)	\$	(73,274)	\$	791,871

# BUDGETARY COMPARISON SCHEDULE -GOLF FUND

	(0	Budget riginal and <u>Final</u> )		Actual	Variances - Actual Over (Under) Final <u>Budget</u>	
<b>RESOURCES (INFLOWS)</b>						
Charges for services	\$	367,650	\$	335,089	\$	(32,561)
Grants and donations		-		10,000		10,000
Other income		2,000		1,893		(107)
Total resources		369,650		346,982		(22,668)
CHARGES TO APPROPRIATIONS (OUTFLOWS)						
Environment and leisure		349,933		335,966		(13,967)
Capital outlay		17,000		9,265		(7,735)
Principal payments on debt		120,000		120,000		-
Interest payments on debt		16,751		16,750		(1)
Total charges to appropriations		503,684		481,981		(21,703)
Resources under charges to appropriations		(134,034)		(134,999)		(965)
OTHER FINANCING SOURCES						
Net transfers		136,751		136,751		-
RESOURCES AND OTHER FINANCING SOURCES OVER CHARGES TO APPROPRIATIONS	¢	2,717	¢	1,752	\$	(965)
IV AFFKUFKIATIUNS	\$	2,717	\$	1,732	Ŷ	(202)

## **BUDGETARY COMPARISON SCHEDULE -**NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

## Year Ended September 30, 2021

# Note A - Explanation of Differences between Budgetary Inflows and Outflows and

GAAP Revenue and Expenditures

	General <u>Fund</u>	Street <u>Fund</u>	Airport <u>Fund</u>	Infrastructure <u>Fund</u>	Economic Development <u>Fund</u>	Golf <u>Fund</u>
Sources/inflows of resources:						
Actual amounts of resources (budgetary basis) from the budgetary comparison schedules Differences - budget to GAAP:	\$1,646,320	\$ 700,514	\$ 519,944	\$ 646,560	\$ 258,386	\$ 346,982
Cash to accrual adjustments	10,837	(7,591)		14,786	4,930	
Total revenues as reported on the statement of revenues, expenditures, and changes in fund balances - governmental funds	\$1,657,157	\$ 692,923	\$ 519,944	\$ 661,346	\$ 263,316	\$ 346,982
Uses/outflows of resources: Actual amounts (budgetary basis) "total charges to appropriations" from the budgetary						
comparison schedules	\$1,711,118	\$ 654,428	\$ 608,065	\$-	\$ 249,300	\$ 481,981
Differences - budget to GAAP: Cash to accrual adjustments Total expenditures as reported on the statement	13,260	49,642	(178,181)			(896)
of revenues, expenditures, and changes in fund balances - governmental funds	\$1,724,378	\$ 704,070	\$ 429,884	\$-	\$ 249,300	\$ 481,085

SUPPLEMENTARY INFORMATION

# COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS

# September 30, 2021

	Specia	al Revenue												
		Fund		Permanent Funds										
						Queen	Tota	l Nonmajor						
	Fi	nes and	Perpetual		Perpetual		Jackson		Perpetual Jackson		Jackson		Gov	vernmental
		Fees		Care	Memorial		Funds							
ASSETS														
Cash and cash equivalents	\$	7,516	\$	12,526	\$	28,839	\$	48,881						
Certificates of deposit		-		133,826		-		133,826						
Total assets	\$	7,516	\$	146,352	\$	28,839	\$	182,707						
LIABILITIES AND FUND BALANCES														
Liabilities	\$	5,200	\$	-	\$	-	\$	5,200						
Fund balances:														
Nonspendable for:														
Cemetery perpetual care		-		146,352		-		146,352						
Restricted for:														
Community betterment		2,316		-		28,839		31,155						
Total fund balances		2,316		146,352		28,839		177,507						
Total liabilities and fund														
balances	\$	7,516	\$	146,352	\$	28,839	\$	182,707						

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS

# For the Year Ended September 30, 2021

	Spe	cial Revenue						
		Fund	Permanent Funds					
						Queen	Tota	l Nonmajor
		Fine and		Perpetual		Jackson	Gov	vernmental
		<u>Fees</u>		Care	]	Memorial		<u>Funds</u>
REVENUES								
Licenses and permits	\$	5,200	\$	-	\$	-	\$	5,200
Grants and contributions		-		-		7,267		7,267
Other		-		1,975	_	-		1,975
Total revenues		5,200		1,975		7,267		14,442
EXPENDITURES								
General government		5,200		-		-		5,200
Excess of revenues								
over expenditures		-		1,975		7,267		9,242
OTHER FINANCING USES								
Transfers to other funds		-		-		(47,389)		(47,389)
Net change in fund balances		-		1,975		(40,122)		(38,147)
Fund balances - September 30, 2020		2,316		144,377		68,961		215,654
Fund balances - September 30, 2021	\$	2,316	\$	146,352	\$	28,839	\$	177,507

# COMBINING STATEMENT OF REVENUES AND EXPENDITURES -

# GENERAL FUND DEPARTMENTS

	Adn	ninistrative	Police		Fire
REVENUES					 
Taxes:					
General property tax	\$	208,750	\$	-	\$ -
Sales tax		-		-	-
Franchise		403,096		-	-
Intergovernmental revenue:					
State assistance		42,724		-	-
Licenses and permits		11,832		-	-
Charges for services		-		-	-
Grants and donations		121,919		8,326	-
Interest income		3,625		-	-
Other receipts		15,677		-	-
Total revenues		807,623		8,326	 -
EXPENDITURES					
Personnel services:					
Salaries and benefits		182,520		396,830	3,584
Operating expenses:					
Insurance		9,774		10,572	9,801
Professional fees		822		1,046	354
Contracted services		-		103,098	18,843
Meetings, seminars, and dues		10,144		300	325
Repairs and maintenance		8,992		24,778	16,245
Printing, postage, and publications		259		200	58
Utilities and telephone		9,259		-	11,409
Total operating expenses		39,250		139,994	 57,035
Supplies		5,603		3,838	457
Other expenses		124,767		10,942	3,619
Capital outlay		-		-	191,761
Principal payments on debt		60,000		-	-
Interest payments		23,097			 
Total expenditures		435,237		551,604	 256,456
Excess (deficiency) of revenues over					
expenditures before transfers		372,386		(543,278)	(256,456)
TRANSFERS FROM (TO) OTHER FUNDS		420,993		-	 -
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	ES\$	793,379	\$	(543,278)	\$ (256,456)

D 1	T '1	0		D 1 1'1	Time	T. ( 1
Pool	Library	Cemetery	Park	Bookmobile	Capsule	Total
\$ -	\$ 80,053	\$ 24,016	\$ 84,056	\$ -	\$ -	\$ 396,875
415,776	-	-	-	-	-	415,776
-	-	-	-	-	-	403,096
-	2,278	-	-	-	-	45,002
-	-	-	-	-	-	11,832
33,444	4,275	28,688	41,573	98,649	-	206,629
-	6,750	-	5,010	-	-	142,005
1,120	137	4,970	4	449	11	10,316
2	-	1,598	8,349	-	-	25,626
450,342	93,493	59,272	138,992	99,098	11	1,657,157
44,443	86,507	-	34,253	73,283	-	821,420
3,166	4,510	245	6,126	491	-	44,685
347	406	227	286	417	-	3,905
-	-	-	-	-	-	121,941
-	-	-	-	-	-	10,769
8,945	2,505	29,362	38,074	4,555	-	133,456
-	163	-	200	182	-	1,062
8,916	7,949	3,369	42,428	549	-	83,879
21,374	15,533	33,203	87,114	6,194	-	399,697
21,297	11,747	654	1,464	11,661	-	56,721
2,693	2,645	-	15,669	188	-	160,523
6,205	4,954	-	-	-	-	202,920
-	-	-	-	-	-	60,000
						23,097
96,012	121,386	33,857	138,500	91,326		1,724,378
354,330	(27,893)	25,415	492	7,772	11	(67,221)
(219,847)	27,659		<u> </u>			228,805
\$ 134,483	\$ (234)	\$ 25,415	\$ 492	\$ 7,772	\$ 11	\$ 161,584



SHAREHOLDERS: Robert D. Almquist

Phillip D. Maltzahn Marcy J. Luth

Christine R Shenk Michael E. Hoback Joseph P. Stump Kyle R. Overturf

Tracy A. Cannon

Heidi A. Ashby

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Members of the City Council City of Valentine, Nebraska

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Valentine, Nebraska, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's financial statements, and have issued our report thereon dated March 9, 2022.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Valentine's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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A PROFESSIONAL CORPORATION

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described below that we consider to be significant deficiencies.

## Segregation of Duties

Due to limited number of personnel, there is not adequate segregation of duties to ensure internal control over cash receipts, disbursements, and recording of transactions.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Valentine's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that is required to be reported under *Government Auditing Standards*.

## **City of Valentine's Response to Findings**

The City of Valentine's response to the findings identified in our audit is that due to the small size of the City, it is impractical to further segregate duties. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Am GL, P.C.

Grand Island, Nebraska March 9, 2022