# FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

**September 30, 2012** 

# **TABLE OF CONTENTS**

	Page
INDEPENDENT AUDITORS' REPORT	2
MANAGEMENT'S DISCUSSION AND ANALYSIS	4
BASIC FINANCIAL STATEMENTS	
Government-wide Financial Statements	
Statement of Net Assets	13
Statement of Activities	14
Fund Financial Statements	15
Balance Sheet - Governmental Funds Reconciliation of the Balance Sheet -	15
Governmental Funds to the Statement of Net Assets	16
Statement of Revenues, Expenditures, and Changes in Fund Balances -	10
Governmental Funds	17
Reconciliation of the Statement of Revenues, Expenditures, and Changes	1,
in Fund Balances - Governmental Funds to the Statement of Activities	18
Statement of Net Assets - Proprietary Funds	19
Statement of Revenues, Expenses, and Changes in Fund Net Assets -	
Proprietary Funds	20
Statement of Cash Flows - Proprietary Funds	21
Notes to Financial Statements	24
REQUIRED SUPPLEMENTARY INFORMATION	
Budgetary Comparison Schedules	
General Fund	55
Street Fund	56
Airport Fund	57
Infrastructure Fund	58
Note to Required Supplementary Information	59
OTHER SUPPLEMENTARY INFORMATION	
Combining Balance Sheet - Nonmajor Governmental Funds	60
Combining Statement of Revenues, Expenditures, and Changes	00
in Fund Balances - Nonmajor Governmental Funds	61
Combining Statement of Revenues and Expenditures -	
General Fund Departments	62
Report on Internal Control Over Financial Reporting and on Compliance	
and Other Matters Based on an Audit of Financial Statements Performed	
in Accordance With Government Auditing Standards	63



#### INDEPENDENT AUDITORS' REPORT

To the Members of the City Council City of Valentine, Nebraska

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Valentine, Nebraska, as of and for the year ended September 30, 2012, which collectively comprise the City's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Valentine, Nebraska, as of September 30, 2012, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 5, 2013, on our consideration of the City of Valentine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control

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over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 through 12 and 55 through 59 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements as a whole. The accompanying other supplementary information, as listed in the Table of Contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The other supplementary information, as listed in the Table of Contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Almquist Maltzahn Dalloway & Luth, P.C.

Grand Island, Nebraska February 5, 2013

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

As management of the City of Valentine, we offer readers of the City of Valentine financial statements this narrative overview and analysis of the financial activities of the City of Valentine for the fiscal year ended September 30, 2012.

#### **Financial Highlights**

- The assets of the City of Valentine exceeded its liabilities at the close of the most recent fiscal year by \$17,142,275 (*net assets*). Of this amount, \$3,906,184 (*unrestricted net assets*) may be used to meet the government's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the City of Valentine governmental funds reported combined ending net assets of \$9,401,000. Approximately 10.4 percent of this total amount, \$979,275, is *unrestricted net assets*.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$710,433, or 26.6 percent of total General Fund expenditures.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Valentine's basic financial statements. The City of Valentine's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Valentine's finances in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City of Valentine's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City of Valentine is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Valentine that are principally supported by taxes and intergovernmental revenues (*governmental activities*)

from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Valentine include general government, public safety, highways and streets, economic development, and culture and recreation. The business-type activities of the City of Valentine include the Electric, Water, Sewer, and Landfill Enterprise Funds.

The government-wide financial statements can be found on pages 13 and 14 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Valentine, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Valentine can be divided into two categories: governmental funds and proprietary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Valentine maintains eight individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Street Fund, the Airport Fund, and the Infrastructure Fund, all of which are considered to be major funds. Data from the other four governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City of Valentine adopts an annual appropriated budget for its governmental funds. A budgetary comparison statement has been provided for the General, Street, Airport, and Infrastructure Funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 15-18 of this report.

**Proprietary funds.** The City of Valentine maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the

government-wide financial statements. The City of Valentine uses enterprise funds to account for its Electric, Water, Sewer, and Landfill Funds.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Electric, Water, Sewer, and Landfill Funds, all of which are considered to be major funds of the City of Valentine.

The basic proprietary fund financial statements can be found on pages 19-22 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 23-54 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City of Valentine's budgetary comparison schedules. Required supplementary information can be found on pages 55-59 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining fund statements can be found on pages 60-62 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Valentine, assets exceeded liabilities by \$17,142,275 at the close of the most recent fiscal year.

	S	September 30, 201	12	September 30, 2011						
	Governmental <u>Activities</u>	Business-type <u>Activities</u>	<u>Total</u>	Governmental <u>Activities</u>	Business-type <u>Activities</u>	<u>Total</u>				
Current and Other Assets	\$ 3,242,490	\$ 4,392,396	\$ 7,634,886	\$ 3,218,662	\$ 4,324,791	\$ 7,543,453				
Capital Assets	7,938,199	7,242,722	15,180,921	7,574,793	7,453,175	15,027,968				
Total Assets	11,180,689	11,635,118	22,815,807	10,793,455	11,777,966	22,571,421				
Long-term Liabilities	1,207,641	3,170,569	4,378,210	1,564,387	3,151,374	4,715,761				
Other Liabilities	572,048	723,274	1,295,322	478,917	673,853	1,152,770				
Total Liabilities	1,779,689	3,893,843	5,673,532	2,043,304	3,825,227	5,868,531				
Net Assets:										
Invested in Capital Assets,	6 406 910	4.014.200	11 211 176	5 799 (00	4.006.221	10 (04 021				
net of related debt	6,496,810	4,814,366	11,311,176	5,788,600	4,906,331	10,694,931				
Restricted	1,924,915	-	1,924,915	1,949,452	-	1,949,452				
Unrestricted	979,275	2,926,909	3,906,184	1,012,099	3,046,408	4,058,507				
Total Net Assets	\$ 9,401,000	\$ 7,741,275	\$ 17,142,275	\$ 8,750,151	\$ 7,952,739	\$ 16,702,890				

#### **Summary of Net Assets**

By far the largest portion of the City of Valentine's net assets (66.0 percent) reflects its investment in capital assets (land, infrastructure, buildings, machinery, vehicles, and equipment), less any related debt used to acquire those assets that is still outstanding. The City of Valentine uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Valentine's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Valentine's net assets (11.2 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net assets* (\$3,906,184) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Valentine is able to report positive balances in all three categories of net assets, both for the government as a whole and for its separate governmental and business-type activities.

	Year	<b>Ended Sep</b>	otem	ber 30, 2012	Year	ber 30, 2011		
	P	rogram		Program	Р	rogram		Program
<b>Function</b>	<b>Revenues</b>		]	<b>Expenses</b>		<u>evenues</u>	]	Expenses
General Government	\$	81,102	\$	222,040	\$	192,723	\$	415,934
Public Safety		2,122		523,614		3,135		484,424
Public Works		5,613		416,986		3,288		365,241
Recreation		272,616		372,624		245,666		360,840
Cemetery		11,688	88,736			7,263		35,029
Airport		321,233		313,167		373,867		321,805
Economic Development		-		8,000		-		48,015
Interest		-		33,590		-		65,365
Depreciation and Amortization		-		430,579		-		416,573
Total		694,374		2,409,336		825,942		2,513,226
Transfers out		-	-					58,400
	\$	694,374	\$	2,409,336	\$	825,942	\$	2,571,626

#### **Expenses and Program Revenues – Governmental Activities**

SOURCES OF REVENUE								
<u>}</u>	lear	· Ended Septe	ember 30, 2012	Year	Ended Sept	ember 30, 2011		
Charges for Services	\$	453,731	14.83 %	\$	373,433	11.57 %		
Operating Grants and Contributions		115,928	3.79		346,647	10.74		
Capital Grants and Contributions		124,715	4.08		105,862	3.28		
Property Taxes		415,613	13.58		417,882	12.94		
Motor Vehicle Taxes		51,140	1.67		49,372	1.53		
Sales Tax		914,320	29.88		867,045	26.86		
Franchise Taxes		389,370	12.72		392,955	12.17		
State Allocation		483,320	15.79		505,132	15.65		
Special Assessments		25,832	0.84		79,481	2.46		
Miscellaneous		77,359	2.53		80,113	2.48		
Loss on Disposal of Equipment		(639)	(0.02)		-	-		
Interest		9,496	0.31		10,311	0.32		
Total	\$	3,060,185	100.00 %	\$	3,228,233	100.00 %		

# **Revenues by Source – Governmental Activities**

Net assets increased \$650,849 in the governmental funds during the year ended September 30, 2012.

**Business-type activities.** Business-type activities decreased the City of Valentine's net assets by \$(211,464). Key elements of this decrease are as follows:

# **Expenses and Program Revenues – Business-type Activities**

	Yea	ar Ended Sep	temb	er 30, 2012	Year Ended September 30, 2011						
Function		Program Revenues		Program Expenses		Program Revenues		Program Expenses			
Electric	\$	3,748,809	\$	3,941,968	\$	3,724,712	\$	3,904,359			
Water		466,933		412,951		368,662		382,708			
Sewer		271,760		345,861		258,165		353,177			
Landfill		540,470		561,463		525,402		477,055			
Total	\$	5,027,972	\$	5,262,243	\$	\$ 4,876,941		5,117,299			

SOURCES OF REVENUE	Yea	ar Ended Septe	mber 30, 2012	Year Ended September 30, 2011					
Charges for Services	\$	5,023,070	99.45 %	\$	4,572,607	98.22 %			
Grants and Contributions		4,902	0.10		4,334	0.09			
Special Assessments		2,595	0.05		3,634	0.07			
Loss on Disposal of Equipment		(533)	(0.01)		-	-			
Interest		20,745	0.41		21,697	0.44			
Interfund Transfer		-	-		58,400	1.18			
Total	\$	5,050,779	100.00 %	\$	4,660,672	100.00 %			

#### **Revenues by Source – Business-type Activities**

#### Financial Analysis of the Government's Funds

SOURCES OF REVENUE

As noted earlier, the City of Valentine uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds.* The focus of the City of Valentine's *governmental* funds is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Valentine's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Valentine's governmental funds reported combined ending fund balances of \$2,784,515. Approximately 25.5 percent of this total amount (\$710,433) constitutes *unassigned fund balance*, which is available for spending at the government's discretion. The remainder of fund balances is not available for new spending because it has already been 1) restricted for debt service (\$373,574), 2) restricted to pay for infrastructure (\$662,049), 3) restricted for economic development (\$404,023), 4) restricted for street improvements (\$288,034), 5) restricted for community betterment (\$32,317), 6) nonspendable for cemetery perpetual care (\$137,572), 7) nonspendable for inventory and prepaids (\$49,158), 8) assigned for airport activities (\$19,455), or 9) assigned for budgetary stabilization (\$107,900).

The General Fund is the chief operating fund of the City of Valentine. At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$710,433, while total fund balance reached \$1,221,003. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned and total fund balance to total fund expenditures. Unreserved fund balance represents 26.6 percent of total General Fund expenditures, while total fund balance represents 45.6 percent of the same amount.

The fund balance of the City of Valentine's General Fund decreased by \$(28,431) during the current fiscal year.

*Proprietary funds.* The City of Valentine's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the proprietary funds at the end of the year were as follows: Electric Fund - \$2,249,477, Water Fund - \$533,390, Sewer Fund - \$139,696, and Landfill Fund - \$4,346. The Electric Fund net assets decreased \$(179,394), the Water Fund net assets increased \$57,442, the Sewer Fund net assets decreased \$(72,482), and the Landfill Fund net assets decreased \$(17,030). Other factors concerning the finances of these four funds have already been addressed in the discussion of the City of Valentine's business-type activities.

# **Budgetary Highlights**

The City of Valentine did not amend its budget during the year ended September 30, 2012.

# **Capital Asset and Debt Administration**

**Capital Assets.** The City of Valentine's investment in capital assets for its governmental and business-type activities as of September 30, 2012, amounts to \$15,180,921 (net of accumulated depreciation). This investment in capital assets includes land, building and system improvements, machinery and equipment, park facilities, roads, highways, and bridges.

Major capital asset events during the current fiscal year included the following:

- Ecology playground equipment \$20,000
- Gym windows and doors \$135,000
- Paving Districts 119 and 120 \$548,401
- Sirens \$77,024
- City Third water main \$22,143
- Wastewater treatment plant improvements \$136,008

		Year Er	nded S	eptember	30,	2012	Year Ended September 30, 2011						
	GovernmentalBusiness-typeActivitiesActivities				Governmental <u>Total</u> <u>Activities</u>			Business-type <u>Activities</u>			<u>Total</u>		
Land	\$	79,462	\$	-	\$	79,462	\$	79,462	\$	-	\$	79,462	
Construction in Progress		-		8,466		8,466		-		23,466		23,466	
Buildings and Improvements	7	,552,913		741,194		8,294,107	7	,192,684		770,065		7,962,749	
Machinery and Equipment		252,503	2,	947,367		3,199,870	70 222,931		3,135,300			3,358,231	
Distribution Systems,													
Buildings, and Equipment		-	3,	386,450		3,386,450		-	3,	340,567		3,340,567	
Vehicles		53,321		159,245		212,566		79,716		183,777		263,493	
Total	\$ 7	,938,199	\$7,	242,722	\$ 1	15,180,921	\$ 7	,574,793	\$7,	453,175	\$ 1	5,027,968	

# City of Valentine's Capital Assets (net of depreciation)

Additional information on the City of Valentine's capital assets can be found in Note C5 on pages 42-44 of this report.

**Long-term debt.** At the end of the current fiscal year, the City of Valentine had total bonded debt and notes payable outstanding of \$4,063,468.

#### **City of Valentine's Outstanding Debt**

		Year En	012	Year Ended September 30, 2011								
	Gove	ernmental	Busine	ess-type		Govern						
	A	<u>ctivities</u>	<u>ities</u> <u>Activities</u>			<u>Total</u>	<b>Activities</b>		<u>Activities</u>			<u>Total</u>
General Obligation Bonds	\$	75,000	\$	-	\$	75,000	\$1,37	5,000	\$	-	\$	1,375,000
Refunding Bonds	1	,330,000	2,190,000		3	,520,000	35	0,000	-			350,000
Revenue Bonds		-		-		-		-	2,1	35,000		2,135,000
Notes Payable		72,097	3	96,371		468,468	8	7,905	4	43,310		531,215
Total	\$ 1			86,371	\$ 4,063,468		\$ 1,812,905		\$ 2,578,310		\$	4,391,215

The City of Valentine's total debt decreased by \$327,747 (7.5 percent) during the current fiscal year, due to scheduled payments.

The City of Valentine does not have a bond rating.

Additional information on the City of Valentine's long-term debt can be found in Note C7 on pages 44-48 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

- Property tax asking for the year ending September 30, 2013, is \$411,753, a \$27,789 decrease (6.3 percent) from the prior year.
- The City's property tax levy was \$0.35 for 2012-2013, the same as 2011-2012.
- The City increased electric rates 4.8 percent effective January, 2013.
- The City has a commitment of \$41,447 for the design of the landfill Phase 3 project.

All of these factors were considered in preparing the City of Valentine's budget for the 2013 fiscal year.

#### **Request for Information**

This financial report is designed to provide a general overview of the City of Valentine's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Manager, City of Valentine, 323 N. Main Street, Valentine, NE 69201.

# STATEMENT OF NET ASSETS

# **September 30, 2012**

Septem			
		Primary Government	t
	Governmental	Business-type	<b>T</b> (1
ACCETE	<u>Activities</u>	<u>Activities</u>	<u>Total</u>
ASSETS Current assets:			
Cash and cash equivalents	\$ 2,055,510	\$ 1,433,820	\$ 3,489,330
Certificates of deposit	<sup>3</sup> 2,055,510 309,441	1,559,276	1,868,717
County treasurer cash	21,313	1,559,270	21,313
Receivables:	21,515	_	,
Special assessments	55,121	4,463	59,584
Accounts, net of allowance for doubtful accounts Unbilled revenue	-	213,035 254,969	213,035 254,969
Current portion of notes receivable	62,765	16,920	79,685
Property tax	17,229	-	17,229
Interest	413	3,213	3,626
Sales tax	163,728	-	163,728
Inventory	23,394	244,626	268,020
Prepaid expenses	25,764	15,193	40,957
Total current assets	2,734,678	3,745,515	6,480,193
Noncurrent assets:			
Restricted cash and cash equivalents	373,574	-	373,574
Restricted certificates of deposit	-	466,285	466,285
Noncurrent portion of notes receivable	98,530	22,581	121,111
Unamortized bond costs	35,708	66,184	101,892
Bond defeasance, net	-	91,831	91,831
Capital assets:		,	,
Land	79,462	-	79,462
Construction in progress	-	8,466	8,466
Depreciable capital assets, net of depreciation	7,858,737	7,234,256	15,092,993
Net capital assets	7,938,199	7,242,722	15,180,921
Total noncurrent assets	8,446,011	7,889,603	16,335,614
Total assets	11,180,689	11,635,118	22,815,807
	,,,,	,,	,,
LIABILITIES			
Current liabilities:	155 102	261 227	516 410
Accounts payable	155,192	361,227	516,419
Accrued expenses	51,965	105,169	157,134
Deferred revenue	53,815	2,231	56,046
Customer deposits	-	100,845	100,845
Current portion of long-term obligations	311,076	153,802	464,878
Total current liabilities Noncurrent liabilities:	572,048	723,274	1,295,322
Accrued closure and postclosure costs	-	738,000	738,000
Compensated absences	41,620	-	41,620
Noncurrent portion of long-term obligations	1,166,021	2,432,569	3,598,590
Total noncurrent liabilities	1,207,641	3,170,569	4,378,210
Total liabilities	1,779,689	3,893,843	5,673,532
NET ASSETS			
Invested in capital assets, net of related debt	6,496,810	4,814,366	11,311,176
Restricted for:			
Debt service	400,920	-	400,920
Street	288,034	-	288,034
Infrastructure	662,049	-	662,049
Economic development	404,023	-	404,023
Community betterment	32,317	-	32,317
Cemetery perpetual care	137,572	-	137,572
Unrestricted	979,275	2,926,909	3,906,184
Total net assets	\$ 9,401,000	\$ 7,741,275	\$ 17,142,275

# STATEMENT OF ACTIVITIES

# For the Year Ended September 30, 2012

Functions/Programs	Expenses			arges for Services	Program Revenues Operating Grants and <u>Contributions</u>		
Primary government:							
Governmental activities:							
General government	\$	222,040	\$	-	\$	81,102	
Public safety		523,614		-		-	
Public works		416,986		5,613		-	
Environment and leisure		372,624		147,711		2,312	
Cemetery		88,736		11,688		-	
Airport		313,167		288,719		32,514	
Economic development		8,000		_		-	
Interest on long-term debt		33,590		-		-	
Depreciation and amortization		430,579		-		-	
Total governmental activities		2,409,336		453,731		115,928	
Business-type activities:							
Electric		3,941,968		3,748,809		-	
Water		412,951		462,031		-	
Sewer		345,861		271,760		-	
Landfill		561,463		540,470		-	
Total business-type activities		5,262,243		5,023,070		-	
Total primary government	\$	7,671,579	\$	5,476,801	\$	115,928	

Capital	Net (Expenses) Revenues and Changes in Net Assets									
Grants and	Governmental	Business-type								
Contributions	Activities	Activities	<u>Total</u>							
\$ -	\$ (140,938)		\$ (140,938)							
2,122	(521,492)		(521,492)							
- -	(411,373)		(411,373)							
122,593	(100,008)		(100,008)							
-	(77,048)		(77,048)							
-	8,066		8,066							
-	(8,000)		(8,000)							
-	(33,590)		(33,590)							
-	(430,579)		(430,579)							
124,715	(1,714,962)	\$ -	(1,714,962)							
_	_	(193,159)	(193,159)							
4,902	-	53,982	53,982							
-	-	(74,101)	(74,101)							
-	-	(20,993)	(20,993)							
4,902	-	(234,271)	(234,271)							
\$ 129,617	(1,714,962)	(234,271)	(1,949,233)							
General revenues:										
Taxes:										
Property	415,613	-	415,613							
Motor vehicle	51,140	-	51,140							
Sales tax	914,320	-	914,320							
Franchise	389,370	-	389,370							
State allocation	483,320	-	483,320							
Special assessments	25,832	2,595	28,427							
Miscellaneous	77,359	-	77,359							
Loss on disposal of equipment	(639)	(533)	(1,172)							
Interest income	9,496	20,745	30,241							
Total general revenues	2,365,811	22,807	2,388,618							
Change in net assets	650,849	(211,464)	439,385							
Net assets - September 30, 2011	8,750,151	7,952,739	16,702,890							
Net assets - September 30, 2012	\$ 9,401,000	\$ 7,741,275	\$ 17,142,275							

# BALANCE SHEET -GOVERNMENTAL FUNDS

# **September 30, 2012**

	<u>General</u> <u>Street</u>		<u>.</u>	<u>Airport Infrastruct</u>			Other Governmental Icture <u>Funds</u>			Total Governmental <u>Funds</u>		
ASSETS												
Cash and cash equivalents	\$	810,624	\$	203,695	\$	35,304	\$	585,753	\$	420,134	\$	2,055,510
Certificates of deposit	Ψ	77,270	Ŷ	98,345	Ψ	-	Ŷ	-	Ψ	133,826	Ŷ	309,441
County treasurer cash		15,529		5,784		-		-				21,313
Receivables:		,		,								,
Special assessments		-		55,121		-		-		-		55,121
Property tax		13,861		3,368		-		-		-		17,229
Interest		61		307		-		-		45		413
Sales tax		50,859		11,136		-		76,296		25,437		163,728
Inventory		-		-		23,394		-		-		23,394
Prepaid expenses		16,452		7,155		2,157		-		-		25,764
Restricted assets:												
Cash and cash equivalents		373,574		-		-		-		-		373,574
Total assets	\$	1,358,230	\$	384,911	\$	60,855	\$	662,049	\$	579,442	\$	3,045,487
LIABILITIES AND												
FUND BALANCES												
Liabilities:												
Accounts payable	\$	88,599	\$	45,414	\$	15,649	\$	-	\$	5,530	\$	155,192
Accrued expenses		38,400		13,365		200		-		-		51,965
Deferred revenue		10,228		43,587		-		-		-		53,815
Total liabilities		137,227		102,366		15,849		-		5,530		260,972
Fund balances:												
Nonspendable:												
Inventory and prepaids		16,452		7,155		25,551		-		-		49,158
Cemetery perpetual care		-		-		-		-		137,572		137,572
Restricted for:												
Debt service		373,574		-		-		-		-		373,574
Street improvements		12,644		275,390		-		-		-		288,034
Infrastructure		-		-		-		662,049		-		662,049
Economic development		-		-		-		-		404,023		404,023
Community betterment		-		-		-		-		32,317		32,317
Assigned for:												
Airport		-		-		19,455		-		-		19,455
Budgetary stabilization		107,900		-		-		-		-		107,900
Unassigned		710,433		-		-		-		-		710,433
Total fund balances		1,221,003		282,545		45,006		662,049		573,912		2,784,515
Total liabilities and			-		æ	<pre><pre></pre></pre>	-		-		-	
fund balances	\$	1,358,230	\$	384,911	\$	60,855	\$	662,049	\$	579,442	\$	3,045,487

# RECONCILIATION OF THE BALANCE SHEET -GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS

# **September 30, 2012**

Total fund balances - governmental funds		\$ 2,784,515
Amounts reported for <i>governmental activities</i> in the statement of net assets are different because:		
Notes receivable are not recorded as an asset in the fund financial statements.		161,295
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. The cost of the assets is \$10,355,508 and the accumulated depreciation is \$2,417,309.		7,938,199
Bond issuance costs for governmental activities are not financial resources and therefore are not reported as assets in governmental funds. The bond issuance costs are \$74,017 and the accumulated amortization is \$38,309.		35,708
Long-term liabilities, including bonds and notes payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:		
Compensated absences Bonds and notes payable	\$ (41,620) (1,477,097)	 (1,518,717)
Total net assets - governmental activities		\$ 9,401,000

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

# For the Year Ended September 30, 2012

REVENUES	General	Street	<u>Airport</u>	<u>Inf</u>	rastructure	Other /ernmental <u>Funds</u>	Go	Total overnmental <u>Funds</u>
Taxes:								
Property	\$ 415,613	\$ -	\$ -	\$	-	\$ -	\$	415,613
Motor vehicle	-	51,140	-		-	-		51,140
Sales tax	282,642	66,393	-		423,964	141,321		914,320
Franchise	389,370	-	-		-	-		389,370
Intergovernmental	82,126	401,194	-		-	-		483,320
Special assessments	-	25,832	-		-	-		25,832
Licenses and permits	12,776	-	-		-	5,855		18,631
Charges for services	159,399	5,613	288,719		-	-		453,731
Grants and donations	188,801	-	32,514		-	19,328		240,643
Loan collections	-	-	-		-	19,656		19,656
Interest income	5,658	2,068	-		1,304	466		9,496
Bond proceeds	1,050,000	-	-		-	-		1,050,000
Other income	47,476	1,375	968		-	3,440		53,259
Total revenues	2,633,861	553,615	322,201		425,268	190,066		4,125,011
EXPENDITURES								
General government	224,625	-	-		-	5,530		230,155
Public safety	513,434	-	-		-	-		513,434
Public works	-	414,537	-		-	-		414,537
Environment and leisure	372,808	-	-		-	-		372,808
Cemetery	88,736	-	-		-	-		88,736
Airport	-	-	313,167		-	-		313,167
Economic development	-	-	-		-	40,000		40,000
Capital outlay	232,024	554,021	-		-	-		786,045
Bond issuance costs	17,575	-	-		-	-		17,575
Principal payments on debt	1,205,000	165,000	15,808		-	-		1,385,808
Interest on long-term debt	20,798	11,343	1,449		-	-		33,590
Total expenditures	2,675,000	 1,144,901	 330,424		-	 45,530		4,195,855
Excess (deficiency) of revenues over expenditures	(41,139)	(591,286)	(8,223)		425,268	144,536		(70,844)
OTHER FINANCING								
SOURCES (USES)								
Net transfers in (out)	12,708	 548,401	 -		(548,401)	 (12,708)		-
Net change in fund balances	(28,431)	(42,885)	(8,223)		(123,133)	131,828		(70,844)
Fund balances - September 30, 2011	1,249,434	 325,430	 53,229		785,182	 442,084		2,855,359
Fund balances - September 30, 2012	\$ 1,221,003	\$ 282,545	\$ 45,006	\$	662,049	\$ 573,912	\$	2,784,515

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2012

Total net change in fund balances - governmental funds	\$ (70,844)
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Payments on notes receivable are reported in the governmental funds as revenue, but the payments decrease notes receivable in the statement of activities.	(14,187)
Advances on notes receivable are reported in the governmental funds as expenditures, but the advances increase notes receivable in the statement of activities.	40,000
The forgiveness of notes receivable is reported as an expense in the statement of net assets. Notes receivable are not reported in the government funds.	(8,000)
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capitalized capital outlay (\$786,045) exceeds depreciation expense (\$422,000).	364,045
Remaining basis on capital asset disposals does not impact the governmental funds. However, in the statement of activities, the remaining basis decreases sales proceeds.	(639)
Bond fees are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over the lives of the related bonds as amortization expense. This is the amount by which capitalized bond fees (\$17,575) exceeds amortization expense (\$8,579) in the period.	8,996
The change in noncurrent compensated absences is reported as an expense in the statement of net assets. Noncurrent compensated absences are not reported in the government funds.	(4,330)
Bond proceeds are reported as revenue in the governmental funds, but the proceeds increase long-term liabilities in the statement of net assets.	(1,050,000)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	 1,385,808
Change in net assets of governmental activities	\$ 650,849

# STATEMENT OF NET ASSETS - PROPRIETARY FUNDS

# **September 30, 2012**

	Enterprise Funds						
	Electric	Water	Sewer	Landfill			
	Fund	Fund	Fund	Fund	<b>Eliminations</b>	<u>Total</u>	
ASSETS							
Current assets:							
Cash and cash equivalents	\$ 1,017,522	\$ 289,436	\$ 126,862	\$ -	\$-	\$ 1,433,820	
Certificates of deposit	980,351	<sup>©</sup> 269,450 243,511	÷ 120,002	335,414	φ -	1,559,276	
Receivables:	700,551	245,511	_	555,414	_	1,559,270	
Accounts, net of allowance for							
doubtful accounts	147,457	38,873	13,509	13,196		213,035	
Unbilled revenue	202,201	34,806	17,789	173	-	254,969	
Assessments	202,201	2,278	2,185	-		4,463	
Current portion of notes receivable	16,920	2,270	2,105			16,920	
Interest	2,510	703	_	_		3,213	
Due from other funds	10,132	-		_	(10,132)	5,215	
Inventory	225,794	16,891	1,941	_	(10,152)	244,626	
Prepaid expenses	4,173	4,405	2,802	3,813		15,193	
Total current assets	2,607,060	630,903	165,088	352,596	(10,132)	3,745,515	
Noncurrent assets:	2,007,000	050,705	105,000	552,570	(10,152)	5,775,515	
Restricted certificates of deposit	_	_	_	466,285	_	466,285	
Noncurrent portion of notes receivable	22,581					22,581	
Unamortized bond costs	66,184	-				66,184	
Bond defeasance, net	91,831			_		91,831	
Capital assets:	71,051	_	_	-	_	71,051	
Construction in progress	-			8,466		8,466	
Other capital assets	6,352,223	1,281,422	3,156,054	1,522,374	-	12,312,073	
Less accumulated depreciation	(2,526,267)	(635,134)	(1,349,184)	(567,232)	-	(5,077,817)	
Net capital assets	3,825,956	646,288	1,806,870	963,608		7,242,722	
Total noncurrent assets	4,006,552	646,288	1,806,870	1,429,893		7,889,603	
Total assets	6,613,612	1,277,191	1,971,958	1,782,489	(10,132)	11,635,118	
	0,013,012	1,277,171	1,771,750	1,702,109	(10,152)	11,055,110	
LIABILITIES							
Current liabilities:							
Accounts payable	243,544	45,024	12,650	60,009	-	361,227	
Due to other funds	-	-	-	10,132	(10,132)	-	
Accrued payroll and vacation	21,480	19,462	11,650	5,514	-	58,106	
Deferred revenue	-	1,139	1,092	-	-	2,231	
Sales tax payable	23,883	-	-	-	-	23,883	
Accrued interest payable	19,937	2,363	-	880	-	23,180	
Customer deposits	71,320	29,525	-	-	-	100,845	
Current portion of							
long-term obligations	105,000	22,187		26,615	-	153,802	
Total current liabilities	485,164	119,700	25,392	103,150	(10,132)	723,274	
Noncurrent liabilities:							
Accrued closure and postclosure costs	-	-	-	738,000	-	738,000	
Noncurrent portion of							
long-term obligations	2,085,000	247,248	-	100,321	-	2,432,569	
Total noncurrent liabilities	2,085,000	247,248	-	838,321	-	3,170,569	
Total liabilities	2,570,164	366,948	25,392	941,471	(10,132)	3,893,843	
NET ASSETS							
Invested in capital assets, net							
of related debt	1,793,971	376,853	1,806,870	836,672	-	4,814,366	
Unrestricted	2,249,477	533,390	139,696	4,346	-	2,926,909	
Total net assets	\$ 4,043,448	\$ 910,243	\$ 1,946,566	\$ 841,018	\$ -	\$ 7,741,275	

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUNDS

# For the Year Ended September 30, 2012

	Electric	Water	Sewer	Landfill	
	Fund	Fund	Fund	Fund	<u>Total</u>
Operating revenues:					
Charges for services	\$ 3,722,634	\$ 456,782	\$ 271,695	\$ 540,104	\$ 4,991,215
Other revenue	26,175	6,325	1,584	366	34,450
Total operating revenues	3,748,809	463,107	273,279	540,470	5,025,665
Operating expenses:					
Cost of power	2,928,679	-	-	-	2,928,679
Personnel services	221,440	213,649	161,478	75,398	671,965
Insurance and bonds	9,801	10,349	6,635	8,873	35,658
Utilities and telephone	13,344	14,340	43,580	1,824	73,088
Repairs and maintenance	43,860	82,156	37,198	16,712	179,926
Contractual obligations	1,914	4,348	1,188	355,092	362,542
Supplies	38,823	7,188	10,025	679	56,715
Licenses and fees	372,096	-	-	12,308	384,404
Professional fees	6,592	3,078	528	825	11,023
Miscellaneous	15,844	8,277	4,265	3,582	31,968
Landfill post-closure costs	-	-	-	38,000	38,000
Depreciation	215,942	58,330	80,964	41,289	396,525
Amortization	8,451	-	-	-	8,451
Total operating expenses	3,876,786	401,715	345,861	554,582	5,178,944
Operating income (loss)	(127,977)	61,392	(72,582)	(14,112)	(153,279)
Nonoperating revenues (expenses):					
Interest income	13,765	2,614	100	4,266	20,745
Grant income	-	4,902	-	-	4,902
Loss on disposal of fixed assets	-	(230)	-	(303)	(533)
Interest expense	(65,182)	(11,236)		(6,881)	(83,299)
Total nonoperating revenues					
(expenses)	(51,417)	(3,950)	100	(2,918)	(58,185)
Change in net assets	(179,394)	57,442	(72,482)	(17,030)	(211,464)
Net assets - September 30, 2011	4,222,842	852,801	2,019,048	858,048	7,952,739
Net assets - September 30, 2012	\$ 4,043,448	\$ 910,243	\$ 1,946,566	\$ 841,018	\$ 7,741,275

# STATEMENT OF CASH FLOWS -PROPRIETARY FUNDS

# For the Year Ended September 30, 2012

	Enterprise Funds			
	Electric	Water		
	Fund	Fund		
CASH FLOWS FROM OPERATING ACTIVITIES:				
Receipts from customers	\$ 3,728,628	\$ 442,319		
Payments to suppliers	(3,436,967)	(108,411)		
Payments to employees	(230,159)	(212,305)		
Net cash provided (used) by operating activities	61,502	121,603		
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:				
Change in due to/from other funds	(10,132)	-		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Purchase of property and equipment	(9,425)	(22,143)		
Payments received on notes receivable	16,154	-		
Grant proceeds	-	4,902		
Proceeds from issuance of capital debt	2,190,000	-		
Payments of bond issuance costs	(38,435)	-		
Principal payments on capital debt	(80,000)	(21,536)		
Payments to refunded bond escrow agent	(2,151,565)	-		
Interest paid on capital debt	(80,334)	(11,425)		
Net cash used by capital and				
related financing activities	(153,605)	(50,202)		
CASH FLOWS FROM INVESTING ACTIVITIES:				
Increase in certificates of deposit and investments	(8,049)	(2,056)		
Interest received	12,570	2,236		
Net cash provided (used) by investing activities	4,521	180		
Increase (decrease) in cash and cash equivalents	(97,714)	71,581		
Cash and cash equivalents - beginning of the year	1,115,236	217,855		
Cash and cash equivalents - end of the year	\$ 1,017,522	\$ 289,436		

Ente	erprise Funds	
Sewer	Landfill	
Fund	Fund	<u>Total</u>
\$ 272,897	\$ 540,367	\$ 4,984,211
(117,285)	(376,893)	(4,039,556)
(160,360)	(76,292)	(679,116)
(4,748)	87,182	265,539
-	10,132	-
	(0.477)	
(146,571)	(8,466)	(186,605)
-	-	16,154
-	-	4,902
-	-	2,190,000
-	-	(38,435)
-	(25,403)	(126,939)
-	-	(2,151,565)
	(7,001)	(98,760)
(146,571)	(40,870)	(391,248)
-	(91,599)	(101,704)
100	4,266	19,172
100	(87,333)	(82,532)
(151,219)	(30,889)	(208,241)
278,081	30,889	1,642,061
\$ 126,862	\$ -	\$ 1,433,820

# **STATEMENT OF CASH FLOWS -PROPRIETARY FUNDS, Continued**

# For the Year Ended September 30, 2012

	Enterprise Funds			S	
	Electric			Water	
		Fund		Fund	
Reconciliation of operating income (loss) to net cash					
provided (used) by operating activities:					
Operating income (loss)	\$	(127,977)	\$	61,392	
Adjustments to reconcile operating income (loss) to net					
cash provided (used) by operating activities:					
Depreciation expense		215,942		58,330	
Amortization expense		8,451		-	
Change in assets and liabilities:					
Accounts receivable and unbilled revenue		(22,961)		(21,063)	
Assessments		-		999	
Inventories		(14,009)		1,726	
Prepaid expenses		(2,867)		(3,023)	
Accounts payable		8,572		22,622	
Accrued payroll and vacation		(8,719)		1,344	
Deferred revenue		-		(999)	
Other accrued expenses		2,290		-	
Customer deposits		2,780		275	
Net cash provided (uesd) by operating activities	\$	61,502	\$	121,603	

Enterpris	e Funds		
 Sewer	I	Landfill	
Fund		Fund	<u>Total</u>
\$ (72,582)	\$	(14,112)	\$ (153,279)
80,964		41,289	396,525 8,451
(381) 1,231 2,850 (1,872) (14,844) 1,118 (1,232)		(103) - (2,701) 25,703 (894) - 38,000	(44,508) 2,230 (9,433) (10,463) 42,053 (7,151) (2,231) 40,290
\$ - (4,748)	\$	87,182	\$ 3,055 265,539

# NOTES TO FINANCIAL STATEMENTS

# INDEX

Page

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

1.	Financial Reporting Entity	24
2.	Basis of Presentation	25
3.	Measurement Focus and Basis of Accounting	28
4.	Assets, Liabilities, and Equity	30
5.	Revenues, Expenditures, and Expenses	35

# NOTE B – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

1.	Fund Accounting Requirements	37
2.	Deposit Laws and Regulations	37
3.	Revenue Restrictions	37
4.	Debt Restrictions and Covenants	37
5.	Budgetary Data	38

# NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS

1.	Cash and Certificates of Deposit	39
2.	Restricted Assets	40
3.	Accounts Receivable	40
4.	Notes Receivable	40
5.	Capital Assets	42
6.	Accounts Payable	44
7.	Long-term Debt	44
8.	Special Assessments	48
9.	Interfund Transactions	49

# **NOTE D – OTHER NOTES**

1.	Employee Pension and Other Benefit Plans	50
2.	Risk Management	50
3.	Commitments and Contingencies	52
4.	Interlocal Agreements	53
5	Conduit Debt	53
6.	Union Contracts	54
7.	Subsequent Events	54

# NOTES TO FINANCIAL STATEMENTS

#### **September 30, 2012**

# **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Valentine, Nebraska (City) are prepared in accordance with generally accepted accounting principles (GAAP). The City's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements. Proprietary funds and similar component units apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails.

The accounting and reporting framework and the more significant accounting principles and practices are discussed in subsequent sections of this Note.

#### 1. <u>Financial Reporting Entity</u>

The City of Valentine, Nebraska, was incorporated in 1884. The City operates under a Council-Manager form of government with an elected Council, composed of five members. The five members of the City Council are elected on alternating four-year terms. The administration of the City government is performed under the direction of the Council by the City Manager. Services provided to residents include public safety; highways and streets; planning and zoning; parks; recreation; urban development; electric, water, and sanitary sewer systems; landfill; and general administrative services.

The City's financial reporting entity comprises the following:

Primary Government: City of Valentine

In determining the financial reporting entity, the City complies with the provisions of GASB Statement No. 14 and Statement No. 39, and has included all organizations that make up the City's legal entity and all component units. Consistent with applicable guidance, the criteria used by the City to include component units within its reporting entity are financial accountability and the nature and significance of the relationship. The City includes organizations as component units under the following financial accountability criteria:

- (1) Organizations for which the City Council appoints a voting majority of the organization's governing body and for which (a) the City is able to impose its will on the organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City.
- (2) Organizations that are fiscally dependent on the City. Fiscal dependency is established if the organization is unable to adopt its budget, levy taxes or set rates or charges, or issue bonded debt without approval by the City.

# NOTES TO FINANCIAL STATEMENTS, Continued

# September 30, 2012

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 1. Financial Reporting Entity, continued

#### **Blended Component Units**

Blended component units are separate legal entities that meet the component unit criteria described above and whose governing body is the same or substantially the same as the City Council or the component unit provides services entirely to the City. These component units' funds are blended into those of the City by appropriate activity type to compose the primary government presentation. Currently, the City has no blended component units.

#### **Discretely Presented Component Units**

Discretely presented component units are separate legal entities that meet the component unit criteria described above but do not meet the criteria for blending. Currently, the City has no discretely presented component units.

#### 2. <u>Basis of Presentation</u>

#### **Government-wide Financial Statements**

The Statement of Net Assets and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

#### **Fund Financial Statements**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and proprietary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least ten percent of the corresponding total for all funds of that category or type; and

# NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2012

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 2. Basis of Presentation, continued

#### Fund Financial Statements, continued

b. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least five percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

#### **Governmental Funds**

#### General Fund

The General Fund is the primary operating fund of the City and always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

#### Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for certain purposes.

#### Permanent Funds

The Permanent Funds account for assets held in trust by the City. The principal portion of this fund type must remain intact, but the earnings may be used to achieve the objectives of the fund.

#### **Proprietary Funds**

#### Enterprise Funds

Enterprise funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges and the measurement of financial activity focuses on net income measurement similar to the private sector.

# NOTES TO FINANCIAL STATEMENTS, Continued

# **September 30, 2012**

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

# 2. Basis of Presentation, continued

# **Major and Nonmajor Funds**

The funds are further classified as major or nonmajor as follows:

Fund	<b>Brief Description</b>	
Major:		
Governmental:		
General	See page 26 for description.	
Street	The Street Fund is a Special Revenue Fund that accounts for the City's share of highway allocation from the State of Nebraska.	
Airport	The Airport Fund is a Special Revenue Fund that accounts for airport operations.	
Infrastructure	Accounts for the collection of the City sales tax.	
Proprietary:		
Enterprise: Electric, Water, Sewer,	See page 26 for description.	
and Landfill		
Nonmajor:		
Special Revenue:		
Fines and Fees	Accounts for local fines and fees collected.	
Economic Development	Accounts for various economic development programs.	

# NOTES TO FINANCIAL STATEMENTS, Continued

# September 30, 2012

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 2. Basis of Presentation, continued

#### Major and Nonmajor Funds, continued

<u>Fund</u>

#### **Brief Description**

Nonmajor, continued:

Oueen Jackson Memorial

Permanent: Perpetual Care

Accounts for the collection of receipts for cemetery perpetual care.

Accounts for trust monies received for the direct benefit, welfare, and convenience of the public in projects and purposes such as improvement and maintenance of the city park, library, cemetery, and/or any other public project.

#### 3. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### Measurement Focus

On the government-wide Statement of Net Assets and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined in item b, below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate:

a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

# NOTES TO FINANCIAL STATEMENTS, Continued

# September 30, 2012

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 3. <u>Measurement Focus and Basis of Accounting, continued</u>

#### **Measurement Focus, continued**

b. The proprietary funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net assets (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary fund equity is classified as net assets.

#### **Basis of Accounting**

In the government-wide Statement of Net Assets and Statement of Activities, governmental and business-like activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds and fiduciary funds are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within 60 days after year end. Expenditures (including capital outlay) are recorded when the related fund liability is incurred.

All proprietary funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or the economic asset is used.

#### Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2012

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 4. Assets, Liabilities, and Equity

#### Cash and Investments

For the purpose of the Statement of Net Assets, "cash and cash equivalents" include all demand accounts and savings accounts. For the purpose of the proprietary fund Statement of Cash Flows, "cash and cash equivalents" include all cash on hand, demand accounts, savings accounts, and equity in pooled cash which has an original maturity of three months or less. The County Treasurer's cash represents revenues collected not yet remitted to the City.

Investments are carried at fair value. Fair value is based on quoted market price. Additional cash and investment disclosures are presented in Notes B2, C1, and D2.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Receivables

In the government-wide statements, receivables consist of all revenues earned at year end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivable balances for the governmental activities include special assessments and property taxes. Business-type activities report utility billings as their major receivables.

In the fund financial statements, receivables in governmental funds include revenue accruals such as special assessments and property taxes, since they are usually both measurable and available. Proprietary fund receivables consist of all revenues earned at year end and not yet received. Utility accounts receivable compose the majority of proprietary fund receivables. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable.

#### Inventory

All inventories are valued at cost using the first-in/first-out (FIFO) method.

#### **Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

# NOTES TO FINANCIAL STATEMENTS, Continued

#### **September 30, 2012**

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 4. Assets, Liabilities, and Equity, continued

#### **Restricted Assets**

Restricted assets include cash and investments that are legally restricted as to their use. The primary restricted assets are proceeds of specific revenue sources that are legally restricted to expenditures for certain purposes.

#### **Capital Assets**

The accounting treatment over property, plant, and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

#### Government-wide Statements

In the government-wide financial statements, capital assets are capitalized and reported in the Statement of Net Assets. The City has a \$1,000 capitalization threshold. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable, except for donated capital assets, which are recorded at their estimated fair value at the date of donation. The City has elected the depreciation approach for reporting infrastructure.

Depreciation of general capital assets and all proprietary capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Assets. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The ranges of estimated useful lives by type of asset are as follows:

Buildings	20-50 years
Improvements	10-50 years
Machinery and Equipment	3-20 years
Utility System	25-50 years

The governmental funds infrastructure assets are capitalized under the prospective method, valued at cost. The cost of normal maintenance, preservation, and repairs that do not add to the value of the assets or materially extend the assets' lives are not capitalized.

# NOTES TO FINANCIAL STATEMENTS, Continued

#### **September 30, 2012**

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 4. Assets, Liabilities, and Equity, continued

#### **Capital Assets, continued**

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

#### **Unamortized Bond Discounts**

In the fund financial statements, bond issuance costs are recognized in the current period by governmental fund types. In proprietary fund types, bond issuance costs are capitalized and amortized over the terms of the respective bonds using the straight-line method. In the government-wide financial statements, both governmental and business-type activities capitalize and amortize bond issuance costs over the terms of the respective bonds using the straight-line method.

#### **Deferred Revenues**

Deferred revenues consist of property taxes and special assessments expected to be collected after 60 days.

#### **Compensated Absences**

The City's policies regarding vacation time permit employees to accumulate earned but unused vacation leave. In the event of termination, an employee is paid for all unused accumulated vacation time. The liability for these compensated absences is recorded as long-term debt in the government-wide statements. In the fund financial statements, governmental funds do not report the compensated absence liability since it is not payable from expendable available financial resources. The proprietary funds report the total liability.

#### Long-term Debt

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

#### Government-wide Statements

All long-term debt to be repaid from governmental and business-type resources is reported as liabilities in the government-wide statements. The long-term debt consists primarily of bonds and notes payable.

# NOTES TO FINANCIAL STATEMENTS, Continued

## **September 30, 2012**

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 4. Assets, Liabilities, and Equity, continued

#### Long-term Debt, continued

#### Fund Financial Statements

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary funds is the same in the fund financial statements as it is in the government-wide statements.

#### **Equity Classifications**

#### Government-wide Statements

Equity is classified as net assets and displayed in three components:

- a. Invested in capital assets, net of related debt Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net assets Consists of net assets with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

## Fund Financial Statements

Governmental fund equity is classified as fund balance. Proprietary fund equity is classified the same as in the government-wide statements.

# NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2012

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 4. Assets, Liabilities, and Equity, continued

#### Equity Classifications, continued

Effective October 1, 2010, the City has adopted GASB Statement No. 54, which redefined how fund balances of the governmental funds are presented in the financial statements. Fund balances are classified as follows:

**Nonspendable**–Amounts that cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact.

**Restricted**–Amounts that can be spent only for specific purposes because of the City Charter, City Code, state or federal laws or externally imposed conditions by grantors or creditors.

**Committed**–Amounts that can be used only for specific purposes determined by a formal action by City Council ordinance or resolution.

**Assigned**–Amounts that are designated by the Mayor for a specific purpose but are not spendable until a budget ordinance is passed by the City Council.

Unassigned-All amounts not included in other spendable classifications.

The details of the fund balances are included in the Governmental Funds Balance Sheet (page 15). Restricted funds are used first as appropriate. Assigned Funds are reduced to the extent that expenditure authority has been budgeted by the City Council or the Assignment has been changed by the Mayor. Decreases to fund balance first reduce Unassigned Fund balance; in the event that Unassigned Fund Balance becomes zero, then Assigned and Committed Fund Balances are used in that order.

# NOTES TO FINANCIAL STATEMENTS, Continued

# September 30, 2012

# NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 5. <u>Revenues, Expenditures, and Expenses</u>

#### Sales and Use Tax

The City presently levies a one-and-one-half-cent sales tax on taxable sales within the City. The sales tax is to be used for the following purposes:

- 3/4 percent Pay principal and interest on bonds, relieve property tax, and purchase and maintain equipment and infrastructure
  1/2 percent Pool debt service
- 1/4 percent Economic Development Program

The sales tax is collected by the Nebraska Department of Revenue and remitted to the City in the month following receipt. The Nebraska Department of Revenue receives the sales tax approximately one month after collection by vendors. One-third of the sales tax is recorded in the General Fund and used for budgeted pool debt service. The remaining two-thirds is recorded in the infrastructure fund, a special revenue fund, and transfers are made to other funds as needed.

Sales taxes collected by the State in August and September and received by the City in October and November have been accrued and are included in receivables. As of October 1, 2006, sales tax collected on the sale of motor vehicles is recorded in the Street Fund as required by LB904.

## **Property Taxes**

The City has the power to levy taxes each year sufficient to pay any judgment existing against the City, the interest on bonded debt, and the principal on bonded debt maturing during the fiscal year or within six months thereafter, as well as taxes authorized by state law.

The tax levies for all political subdivisions in Cherry County are certified by the County Board on or before October 15. Real estate taxes are due on December 31 and attach as an enforceable lien and become delinquent in two equal installments on May 1 and September 1. Personal property taxes are due in the same manner as real estate taxes. Delinquent taxes bear 14 percent interest.

# NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2012

## NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### 5. <u>Revenues, Expenditures, and Expenses, continued</u>

#### **Property Taxes, continued**

Property taxes levied for 2011-2012 are recorded as revenue when expected to be collected within 60 days after September 30, 2012. Prior-year levies were recorded using these same principles, and remaining receivables are re-evaluated annually. Property taxes expected to be collected after 60 days are recorded as deferred revenue on the fund balance sheets.

#### **Operating Revenues and Expenses**

Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and/or services. They also include all revenue and expenses not related to capital and related financing, noncapital financing, or investing activities.

#### **Expenditures/Expenses**

In the government-wide financial statements, expenses are classified by function for both governmental and business-type activities.

In the fund financial statements, expenditures are classified as follows:

Governmental Funds – by Character and Function

Proprietary Funds – by Operating and Nonoperating

In the fund financial statements, governmental funds report expenditures of financial resources. Proprietary funds report expenses relating to use of economic resources.

#### **Interfund Transfers**

Permanent reallocation of resources between funds of the reporting entity is classified as transfers. For the purposes of the Statement of Activities, all interfund transfers between individual governmental funds have been eliminated.

# NOTES TO FINANCIAL STATEMENTS, Continued

# September 30, 2012

# NOTE B – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

By its nature as a local government unit, the City is subject to various federal, state, and local laws and contractual regulations. An analysis of the City's compliance with significant laws and regulations and demonstration of its stewardship over City resources follows:

# 1. Fund Accounting Requirements

The City complies with all state and local laws and regulations requiring the use of separate funds. The legally required funds used by the City include: General, Special Revenue, and Permanent Funds.

# 2. <u>Deposit Laws and Regulations</u>

Custodial credit risk is the risk that, in the event of a bank failure, a government's deposits may not be returned to it. The City's deposit policy for custodial credit risk requires compliance with the provisions of state law.

State law requires collateralization of all deposits with federal depository insurance or with U.S. Treasury and U.S. agency securities having an aggregate value at least equal to the amount of the deposits. The City's cash deposits, including certificates of deposit, are insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000 for interest-bearing demand deposits, up to \$250,000 for time deposits/savings, and all non-interest-bearing deposits are insured. Any cash deposits and certificates of deposit in excess of the FDIC limits are insured by collateral held by the pledging institution in the City's name.

# 3. <u>Revenue Restrictions</u>

The City has various restrictions placed over certain revenue sources from state or local requirements. The primary restricted revenue sources are described in Note A2 for the various funds.

# 4. <u>Debt Restrictions and Covenants</u>

# Bonds Payable

The various bond ordinances relating to the bonds payable contain some restrictions or covenants that are financial-related. These include covenants such as debt service coverage requirements and required reserve account balances. The City is in compliance with the bond restrictions and covenants.

# NOTES TO FINANCIAL STATEMENTS, Continued

## **September 30, 2012**

# NOTE B – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY, continued

#### 5. Budgetary Data

The City is required by state laws to adopt annual budgets for all fund types. Each budget is presented on the cash basis of accounting, which is consistent with the requirements of the state budget act.

The Nebraska Budget Act provides the prescribed budget practices and procedures that governing bodies are required to follow. The amounts that may be budgeted for certain specific funds are subject to various expenditure and/or tax levy limitations.

The City follows these procedures in establishing the budgetary data reflected in the accompanying financial statements.

- a. On or before August 1, the City prepares a budget for the fiscal year commencing October 1. The budget includes proposed expenditures and resources available.
- b. The budget is published with subsequent public hearings to obtain taxpayer comments.
- c. Prior to September 20, the City Council adopts the budget, which is then filed with the appropriate state and county officials.
- d. Total expenditures may not legally exceed total appropriations. Appropriations lapse at year end and any revisions require board approval.
- e. The County Clerk certifies a preliminary property tax levy for each fund of the City which levied property taxes in the county the previous year based on the combined valuation and amount required for the City the prior year. The preliminary levy becomes the final levy unless the governing board passes, by a majority vote, a resolution setting the levy at a different amount.
- f. The property tax requirements resulting from the budget process are utilized by the County Assessor to establish the tax levy. Taxes are levied annually on or before October 15. Real property taxes and personal property taxes are due December 31 with the first half delinquent May 1 and the second half delinquent September 1.
- g. Appropriations lapse at the end of the fiscal year, except for capital improvement appropriations and certain encumbrances against operating budgets.
- h. The City of Valentine adopts a budget by resolution for all fund types.

## NOTES TO FINANCIAL STATEMENTS, Continued

## **September 30, 2012**

## NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS

The following notes present detail information to support the amounts reported in the basic financial statements for the City's various assets, liabilities, equity, revenues, and expenditures/expenses.

#### 1. Cash and Certificates of Deposit

#### Deposits

The City's policies regarding deposits of cash are discussed in Note A4. The table presented below is designed to disclose how its deposits were insured or secured with collateral at September 30, 2012. The categories of collateral are defined as follows:

Category 1 – Insured by FDIC or collateralized with securities held by the City (or public trust) or by its agent in its name.

Category 2 – Uninsured but collateralized with securities held by the pledging financial institution's trust department or agent in the City's name.

Category 3 – Uninsured and uncollateralized; or collateralized with securities held by the pledging financial institution, or by its trust department or agent, but not in the City's name; or collateralized with no written or approved collateral agreement.

<b>Types of Deposits</b>	Total Bank <u>Balance</u>	Category <u>1</u>	Category <u>2</u>	Category <u>3</u>	Total Carrying <u>Value</u>
Demand deposits, money market funds, and certificates of					
deposit	\$ 6,250,555	\$ 2,157,218	\$ 4,093,337	\$ -	\$ <u>6,197,906</u>
Reconciliation to Govern Cash and Cash Equiv		tement of Net A	ssets:		
Unrestricted					\$ 3,489,330
Restricted					373,574
Certificates of Depos	it –				
Unrestricted					1,868,717
Restricted					466,285
					\$ <u>6,197,906</u>

## NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2012

#### NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

#### 2. <u>Restricted Assets</u>

The restricted assets as of September 30, 2012, are as follows:

	Governmental <u>Activities</u>			Business-type <u>Activities</u>		<u>Total</u>	
Type of Restricted Assets: Cash and cash equivalents Certificates of deposit	\$ \$	373,574	\$ \$	- 466,285 466,285	-	\$ \$	373,574 466,285 839,859

The governmental activities' restricted assets (\$373,574) relate to pool debt service and are required by bond agreements. The business-type activities' restricted assets (\$466,285) are restricted to cover landfill closure costs.

## 3. <u>Accounts Receivable</u>

Accounts receivable of the business-type activities consist of utilities receivable. Receivables detail at September 30, 2012, is as follows:

	Business-type Activities	
Accounts receivable	\$	280,935
Allowance for doubtful accounts		(67,900)
Net accounts receivable	\$	213,035

## 4. Notes Receivable

#### **Governmental Activities**

The Economic Development Fund has made five economic development loans. Notes receivable at September 30, 2012, consisted of the following:

Note for \$40,000 dated May 20, 2009; principal to be forgiven	
in annual installments of \$8,000 over five years through	
May 20, 2014, and interest due in annual installments over five	
years through May 20, 2014; bearing interest at 4.0 percent.	\$ 16,000
Note for \$25,000 dated May 20, 2009; due in 60 monthly	

Note for \$25,000 dated May 20, 2009; due in 60 monthly payments of \$462.56 through July 1, 2014; bearing interest at 4.0 percent.

9,796

# NOTES TO FINANCIAL STATEMENTS, Continued

# **September 30, 2012**

# NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

### 4. <u>Notes Receivable, continued</u>

# **Governmental Activities, continued**

Note for \$63,000 dated December 1, 2010; due in 120 monthly payments of \$644.24 through February 15, 2021; bearing interest at 4.0 percent.	
	55,071
Note for \$44,800 dated July 20, 2011; due in 120 monthly payments of \$453.26 through July 15, 2021; bearing interest at 4.0 percent.	)
1	40,428
Grant for \$40,000 dated March 13, 2012; to be repaid if the grantee dissolves or loses their lease. The grantee ceased	
operations during the year ended September 30, 2012.	40,000
Total governmental activities notes receivable	\$ <u>161,295</u>
Current portion	\$ 62,765
Noncurrent portion	<u>98,530</u>
Total	\$ <u>161,295</u>

# **Business-type Activities**

The Electric Fund has made two loans. Notes receivable at September 30, 2012, consisted of the following:

In 2001, the Landfill Fund borrowed \$80,000 from the Electric Fund for purchase of a loader. Interest is at 5.25 percent and payments are due over a ten-year term.	\$ 9,964
In 2002, the Electric Fund loaned \$66,000 to the Airport Fund as part of a hangar project. Loan payments of \$8,137 are due annually beginning August 31, 2007, with the final payment due	
August 31, 2016. The loan bears an interest rate of four percent.	<u>29,537</u>
Total business-type activities notes receivable	\$ <u>39,501</u>
Current portion	\$ 16,920
Noncurrent portion	22,581
Total	\$ <u>39,501</u>

# NOTES TO FINANCIAL STATEMENTS, Continued

# **September 30, 2012**

# NOTE C - DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

# 5. <u>Capital Assets</u>

Capital asset activity for the year ended September 30, 2012, was as follows:

Governmental Activities:	Balance at October 1, 2011	Additions	<u>Disposals</u>	Balance at <u>September 30, 2012</u>
Capital assets not being depreciated: Land	\$ 79,462	\$-	\$-	\$ 79,462
Other capital assets being depreciated: Buildings and improvements Machinery and equipment Vehicles	8,512,220 665,990 332,746	683,401 102,644	(18,255) (2,700)	9,195,621 750,379 330,046
Total other capital assets at historical cost Less accumulated depreciation for:	9,510,956	786,045	(20,955)	
Buildings and improvements Machinery and equipment Vehicles Total accumulated depreciation	(1,319,536) (443,059) (253,030) (2,015,625)	(323,172) (72,433) (26,395) (422,000) *	17,616 2,700 20,316	(1,642,708) (497,876) (276,725) (2,417,309)
Other capital assets, net Governmental activities capital assets, net	7,495,331 \$ 7,574,793	<u>364,045</u> <u>\$ 364,045</u>	(639) \$ (639)	7,858,737 \$ 7,938,199

\* Depreciation expense was incurred by the following governmental activities:

General Fund:	
General government	\$ 6,700
Public safety:	
Police	18,176
Fire	33,050
Total public safety	51,226
Public works:	
Cemetery	7,350
Environment and leisure:	
Swimming pool	65,900

# NOTES TO FINANCIAL STATEMENTS, Continued

# **September 30, 2012**

# NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

# 5. <u>Capital Assets, continued</u>

# **Governmental Activities, continued:**

# General Fund, continued:

Environment and leisure, continued:

Library	12,988
Parks and recreation	23,757
Bookmobile	41
Total environment and leisure	102,686
Total General Fund	167,962
Street Fund	26,355
Airport Fund	<u>227,683</u>
Total governmental activities depreciation expense	\$ <u>422,000</u>

Business-type Activities:	Balance at October 1, 2011	Additions	<u>Disposals</u>	<u>Reclass</u>	Balance at September 30, 2012
Capital assets not being depreciated:					
Construction in progress	\$ 23,466	\$ 144,474	\$ -	\$(159,474)	\$ 8,466
Other capital assets being depreciated:					
Distribution systems, buildings,					
and equipment	4,426,129	22,143	-	159,474	4,607,746
Buildings and improvements	1,280,298	-	-	-	1,280,298
Machinery and equipment	6,016,236	19,988	(10,550)	-	6,025,674
Vehicles	411,880	_	(13,525)		398,355
Total other capital assets at					
historical cost	12,134,543	42,131	(24,075)	159,474	12,312,073
Less accumulated depreciation for:					
Distribution systems, buildings,					
and equipment	(1,085,562)	(135,734)	-	-	(1,221,296)
Buildings and improvements	(510,233)	(28,871)	-	-	(539,104)
Machinery and equipment	(2,880,936)	(207,388)	10,017	-	(3,078,307)
Vehicles	(228,103)	(24,532)	13,525		(239,110)
Total accumulated depreciation	(4,704,834)	(396,525) *	23,542	_	(5,077,817)
Other capital assets, net	7,429,709	(354,394)	(533)	159,474	7,234,256
Business-type activities capital					
assets, net	\$ 7,453,175	\$(209,920)	\$ (533)	\$ -	\$ 7,242,722

# NOTES TO FINANCIAL STATEMENTS, Continued

## **September 30, 2012**

# NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

### 5. Capital Assets, continued

# **Business-type Activities, continued:**

* Depreciation expense was charged to functions as follows:	
Electric	\$ 215,942
Water	58,330
Sewer	80,964
Landfill	41,289
Total business-type activities depreciation expense	\$ <u>396,525</u>

Construction in progress is for design of the landfill Phase 3 project. The project is expected to cost \$49,913 and be completed during the fall of 2013. See Note D3 for more information on construction commitments.

#### 6. Accounts Payable

Payables in the general, other governmental, and proprietary funds are primarily composed of payables to vendors.

## 7. Long-term Debt

The reporting entity's long-term debt is segregated between the amounts to be repaid from governmental activities and amounts to be repaid from business-type activities.

#### **Changes in Long-term Debt**

The following is a summary of changes in long-term debt for the year ended September 30, 2012:

Type of Debt	Balance at October 1, 2011	Additions	Deductions	Balance at September 30, 2012	Amounts Due Within <u>One Year</u>
Governmental Activities: Bonds and notes payable	\$ 1,812,905	\$ 1,050,000	\$(1,385,808)	\$ 1,477,097	\$ 311,076
Business-type Activities: Bonds and notes payable	\$ 2,578,310	\$ 2,190,000	\$(2,181,939)	\$ 2,586,371	\$ 153,802

#### NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2012

#### NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

#### 7. Long-term Debt, continued

#### **Governmental Activities**

As of September 30, 2012, the governmental long-term liabilities consisted of the following:

Bonds and notes payable:

General obligation pool bonds, series 2007, with an original issue amount of \$1,875,000. Interest rates range from 3.70 percent to 4.00 percent. Interest is due in semi-annual installments and principal is due in annual installments through December 15, 2016. These bonds were refunded during the year ended September 30, 2012.

General obligation allocation fund pledge bonds - paving districts, series 2007, with an original issue amount of \$230,000. Interest rates range from 3.70 percent to 4.00 percent. Interest is due in semi-annual installments and principal is due in annual installments through December 15, 2017.

General obligation refunding bonds, Series 2009, with an original issue amount of \$415,000. Interest rates range from 1.30 percent to 3.00 percent. Interest is due in semi-annual installments and principal is due in annual installments through October 15, 2015.

The City entered into a loan agreement with the State of Nebraska Department of Aeronautics for the repayment of funds borrowed under the State of Nebraska Department of Aeronautics Revolving Hangar Loan Program. The total project cost was \$233,090. The State loaned the City \$137,115 to be repaid over a period of 180 months at \$760 per month.

General obligation refunding bonds, series 2011, with an original issue amount of \$1,050,000. Interest rates range from 0.45 percent to 1.40 percent. Interest is due in semi-annual installments and principal is due in annual installments through December 15, 2016.

75,000

\_

\$

280,000

42,560

1,050,000

## NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2012

## NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

#### 7. Long-term Debt, continued

#### **Governmental Activities, continued**

Bonds and notes payable, continued:

In 2002, the Electric Fund loaned \$66,000 to the Airport Fund as	
part of a hangar project. Loan payments of \$8,137 are due	
annually beginning August 31, 2007, with the final payment due	
August 31, 2016. The loan bears an interest rate of four percent.	29,537
Total governmental activities bonds and notes payable	\$ <u>1,477,097</u>
Current portion	\$ 311,076
Noncurrent portion	<u>1,166,021</u>
Total	\$ <u>1,477,097</u>

## **Business-type Activities**

As of September 30, 2012, the long-term debt payable from proprietary fund resources consisted of the following:

Bonds and notes payable:

On December 22, 1994, the City entered into a loan agreement with the U.S. Department of Agriculture Rural Economic & Community Development for the construction of a new landfill. The loan payments of \$21,918 are due annually, with the final payment due August 1, 2019, in the amount of \$5,425. The loan bears an interest rate of 4.5 percent.

Combined utilities system revenue and refunding bonds, series 2008, with an original issue amount of \$2,350,000. Interest rates range from 3.15 percent to 4.85 percent. Interest is due in semiannual installments and principal is due in annual installments through November 15, 2028. These bonds were refunded during the year ended September 30, 2012.

Combined utilities system revenue refunding bonds, series 2011, with an original issue amount of \$2,190,000. Interest rates range from 0.45 percent to 3.70 percent. Interest is due in semi-annual installments and principal is due in annual installments through November 15, 2028.

\$ 116,972

# NOTES TO FINANCIAL STATEMENTS, Continued

# **September 30, 2012**

# NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

# 7. Long-term Debt, continued

# **Business-type Activities, continued**

During the year ended September 30, 2003, the City borrowed \$104,390 from the Nebraska Department of Environmental Quality for the purpose of repairing and improving the City public water supply system. The project was complete at the end of the 2003 fiscal year, and funds borrowed were \$450,000. The term of the loan is 20 years and it bears interest at three percent and a one percent fee for a total carryover cost of four percent. Payments are semi-annual in June and December. The first payment was June 15, 2003, and the last payment is December	
2022.	269,435
In 2001, the Landfill Fund borrowed \$80,000 from the Electric Fund for purchase of a loader. Interest is at 5.25 percent and	
payments are due over a ten-year term.	9,964
Total business-type activity bonds and notes payable	\$ <u>2,586,371</u>
Current portion Noncurrent portion Total	\$ 153,802 <u>2,432,569</u> \$ <u>2,586,371</u>

Annual debt service requirements to maturity, including principal and interest, for long-term debt as of September 30, 2012, are as follows:

	Governmenta	al Activities	Business-type Activities					
Year Ending	Dringing	Interest	Principal	Loan Fees				
<u>September 30,</u>	Principal	merest	Fincipal	Interest	Loan rees			
2013	\$ 311,076	\$ 19,298	\$ 153,802	\$ 66,211	\$ 2,639			
2014	316,354	15,358	150,258	64,198	2,416			
2015	316,643	10,743	151,732	61,871	2,186			
2016	311,944	5,713	158,262	59,156	1,948			
2017	221,080	1,505	159,849	56,045	1,704			
2018-2022	-	-	782,639	223,872	4,585			
2023-2027	-	-	714,829	117,096	74			
2028-2029	-		315,000	11,670				
	\$1,477,097	\$ 52,617	\$ 2,586,371	\$ 660,119	\$ 15,552			

# NOTES TO FINANCIAL STATEMENTS, Continued

## **September 30, 2012**

## NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

#### 7. Long-term Debt, continued

## **Business-type Activities, continued**

## **Advance Refundings**

On December 2, 2011, the City issued \$2,190,000 Combined Utility System Revenue Refunding Bonds, series 2011, with an average interest rate of 2.59 percent. The bonds consist of serial bonds bearing various fixed rates ranging from 0.45 percent to 3.70 percent with annual maturities from May 15, 2012, through November 15, 2028.

The net proceeds of \$2,151,565 (after issuance costs of \$38,435) were used to advance refund various series of bonds with a total principal amount of \$2,055,000 and an average interest rate of 4.63 percent.

The net proceeds were used to purchase U.S. government securities. Those securities were deposited into an irrevocable trust with an escrow agent to provide for future debt service payment on the refunded bonds. As a result, the refundable bonds are considered to be defeased, and the related liability for the bonds has been removed for the City's liabilities.

The advance refunding was done in order to reduce future debt payments. The refunding decreased the City's total debt service payments by approximately \$147,451. The transaction resulted in an economic gain (difference between the present value of the debt service on the old and new bonds) of approximately \$118,424.

## 8. <u>Special Assessments</u>

## **Governmental Activities**

The City completed street improvements in October of 1996. The total project construction and engineering costs totaled \$398,951. Of this amount, \$278,547 was assessed to property owners.

The City completed street improvements in August of 2000. The total construction and engineering costs totaled \$659,645. Of this amount, \$385,393 was assessed to property owners.

In 2006, additional assessments of \$192,875 were assessed to property owners for recently developed land.

The City completed street improvements in August of 2008. The total construction and engineering costs totaled \$146,759, of this amount \$111,043 was assessed to property owners.

## NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2012

## NOTE C – DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS, continued

#### 8. Special Assessments

#### **Governmental Activities, continued**

Principal collections from various special assessments outstanding are reported in the Street Fund. Special assessments receivable comprised the following assessments at September 30, 2012:

Current portion	\$ 14,020
Non-current portion	<u>41,101</u>
Total street improvement assessments	\$ <u>55,121</u>

#### **Business-type Activities**

The City completed water service improvements in 1996 and 2004. Assessments to property owners were \$60,227.

The City completed sewer service improvements in 2000. Assessments to property owners were \$82,311. Special assessments receivable comprised the following assessments at September 30, 2012:

	Water	Sewer
Current portion	\$ 1,139	\$ 1,093
Non-current portion	<u>1,139</u>	<u>1,092</u>
Total improvements assessments	\$ <u>2,278</u>	\$ <u>2,185</u>

## 9. <u>Interfund Transactions</u>

Operating transfers:		
	Transfers In	Transfers Out
General Fund	\$ 12,708	\$ -
Street Fund	548,401	-
Infrastructure Fund	-	(548,401)
Nonmajor Funds		( <u>12,708</u> )
Total operating transfers	\$ <u>561,109</u>	\$ ( <u>561,109</u> )

# NOTES TO FINANCIAL STATEMENTS, Continued

# **September 30, 2012**

# **NOTE D – OTHER NOTES**

## 1. <u>Employee Pension and Other Benefit Plans</u>

## **City General Pension Plan**

The City of Valentine has a contributory defined contribution employees' pension plan in which the employees of the City participate. Eligible employees contribute six percent of their gross payroll and the City matches the six percent. Employees are eligible to participate after one month of continuous service and after attaining age 18.

All employees are fully vested in their own contributions and become vested in the City's contribution after seven years' participation in the plan.

For the year ended September 30, 2012, the City's total payroll and covered payroll under the plan was \$1,108,780 and \$961,777, respectively. Both the City's required contribution of \$57,173 and the covered employees' required contribution of \$57,173 were made for the year ended September 30, 2012.

## **Deferred Compensation Plan**

The City has a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is available to all City employees. The plan permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, unforeseeable emergency, or permanent disability.

As of January 1, 1997, these funds were placed in trust, in accordance with IRS Code Section 457(g)(1). IRS Code Section 457(g)(1), applicable for plan year beginning January 1, 1997, states that "a plan maintained by an eligible employer shall not be treated as an eligible deferred compensation plan unless all assets and income of the plan are held in trust for the exclusive benefit of participants and their beneficiaries." The deferred compensation plan as placed in trust is not subject to any creditors of the City.

The employees contributed \$10,780 under the plan for the year ended September 30, 2012.

## 2. <u>Risk Management</u>

The City is exposed to various risks of loss related to torts; thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God. The City purchases commercial insurance to minimize the effect of possible exposure to these risks. There have been no significant reductions in insurance coverage from coverage in the prior year. During the past three fiscal years, there have been no settlements exceeding the amount of the City's insurance coverage.

## NOTES TO FINANCIAL STATEMENTS, Continued

#### September 30, 2012

#### **NOTE D – OTHER NOTES, continued**

#### 2. Risk Management, continued

#### **Deposits and Investments**

*Custodial Credit Risk*. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. All of the underlying securities for the City's investments at September 30, 2012, are held by the counterparties not in the name of the City. The underlying securities consist of cash, certificates of deposit, and insured money market funds.

*Interest Rate Risk.* As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy requires that market conditions and investment securities be analyzed to determine the maximum yield to be obtained and to minimize the impact of rising interest rates. The certificate of deposit maturities are as follows:

Maturities by Month	<u>Amount</u>		
May 2013	\$ 941,952		
April 2013	62,266		
August 2013	10,877		
September 2013	801,699		
October 2013	 518,208		
	\$ 2,335,002		

*Credit Risk.* Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The City's investments consist of certificates of deposit and money market funds, minimizing credit risk associated with the City's investment portfolio.

*Concentration of Credit Risk*. The City's investment policy places no limit on the amount that may be invested in any one issuer. At September 30, 2012, the City's investments and certificates of deposit consisted of the following:

Financial Institution	<u>Amount</u>		
Security First Bank	\$ 941,952		
Bank of the West	10,877		
Union Bank & Trust	1,382,173		
Totals	\$ 2,335,002		

*Foreign Currency Risk.* This risk relates to adverse effects on the fair value of an investment from changes in exchange rates. The City's investments had no exposure to foreign currency risk and the City held no investments denominated in foreign currency at September 30, 2012.

## NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2012

## NOTE D - OTHER NOTES, continued

#### 3. <u>Commitments and Contingencies</u>

#### **Closure and Postclosure Costs**

State and federal laws and regulations require the Valentine Landfill to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the Valentine Landfill reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$738,000 reported as landfill closure and postclosure care liability at September 30, 2012, represents the cumulative amount reported to date based on the use of approximately 45.0 percent of the estimated capacity of the landfill. The Valentine Landfill will recognize the remaining estimated cost of closure and postclosure care of \$902,263 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2012. The Valentine Landfill expects to close the landfill in the year 2041. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

In accordance with the State of Nebraska Title 132 Solid Waste Regulations, the City of Valentine must satisfy the requirements for a financial assurance mechanism (FAM). During the year ended September 30, 1996, the City Council passed Resolution 96-13 to make annual contributions to a special fund to finance closure and postclosure care. The Valentine Landfill is in compliance with these requirements, and, at September 30, 2012, investments totaled \$466,285 at Union Bank. The City of Valentine expects that future inflation costs will be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (due to changes in technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenue.

## **Construction Commitments**

The City had the following construction commitment as of September 30, 2012:

<u>Company</u>	<b>Project</b>	Contract <u>Amount</u>				Obligation <u>Pending</u>	
Olsson Associates	Landfill Phase 3 design	\$	49,913	\$	8,466	\$	41,447

# NOTES TO FINANCIAL STATEMENTS, Continued

## September 30, 2012

#### **NOTE D – OTHER NOTES, continued**

#### 4. Interlocal Agreements

The City had the following Interlocal agreements in effect as of September 30, 2012:

Parties to Agreement	<u>Term</u>	Description
Cherry County	October 1, 2011 - September 30, 2012	Agreement for law enforcement and fire dispatch
Cherry County	September 12, 2012 - September 12, 2013	Provide for Valentine/Cherry County Economic Development Board
City of Gordon, City of Rushville, City of Hay Springs, City of Chadron, City of Crawford, County of Sheridan, County of Dawes, and County of Cherry	November 12, 2002 - perpetual	Provide for intergovernmental law enforcement
Middle Niobrara Natural Resources District	June 20, 2000 - perpetual	Joint ownership of Mill Pond property
Cherry County	February 12, 2009 - perpetual	Cherry County Justice Center Exchange

## 5. <u>Conduit Debt</u>

In 2008, the Community Development Agency (CDA) issued tax increment revenue bonds in the original amount of \$103,821 for Danielski Harvesting & Farming, LLC. These bonds constitute a limited obligation of the Agency payable exclusively from that portion of the ad valorem real estate taxes mentioned in subdivision (2) of Section 18-2147 R.R.S. Neb. 1943, as levied collected, and apportioned from year to year with respect to certain real estate located within the "Project Areas." The conduit debt has a principal balance of \$94,869 as of September 30, 2012.

In 2009, the Community Development Agency (CDA) issued tax increment revenue bonds in the original amount of \$407,000 for the Ranchland Foods Project. These bonds constitute a limited obligation of the Agency payable exclusively from that portion of the ad valorem real estate taxes mentioned in subdivision (2) of Section 18-2147 R.R.S. Neb. 1943, as levied, collected, and apportioned from year to year with respect to certain real estate located within the "Project Areas." The conduit debt has a principal balance of \$339,040 as of September 30, 2012.

These bonds do not constitute an obligation of the City of Valentine, Nebraska, as the City is not liable for the payment thereof from any fund or source including but not limited to tax monies (except for such tax receipts as have been pledged pursuant to Section 18-2150 R.R.S Neb. 1943). Accordingly, these bonds are not reported as liabilities in the accompanying financial statements.

# NOTES TO FINANCIAL STATEMENTS, Continued

# **September 30, 2012**

## NOTE D - OTHER NOTES, continued

# 6. <u>Union Contract</u>

The City is subject to the following union contract:

• Local Union No. 1597 of the International Brotherhood of Electrical Workers, AFL - CIO. This agreement commenced October 1, 2009, and terminates September 30, 2012.

## 7. <u>Subsequent Events</u>

Management has evaluated subsequent events through February 5, 2013, the date on which the financial statements were available for issue.

**REQUIRED SUPPLEMENTARY INFORMATION** 

# BUDGETARY COMPARISON SCHEDULE -GENERAL FUND

	Budget riginal and <u>Final</u> )	Actual	A	ariances - ctual Over nder) Final <u>Budget</u>
RESOURCES (INFLOWS)				
Taxes:				
Property	\$ 521,005	\$ 418,219	\$	(102,786)
Sales	250,000	280,631		30,631
Franchise	408,588	389,370		(19,218)
Intergovernmental	83,008	82,126		(882)
Licenses and permits	12,880	12,776		(104)
Charges for services	155,750	159,399		3,649
Grants and contributions	507,039	188,801		(318,238)
Interest income	8,090	5,687		(2,403)
Bond proceeds	-	1,050,000		1,050,000
Other	 14,650	 47,476		32,826
Total resources	1,961,010	2,634,485		673,475
CHARGES TO APPROPRIATIONS (OUTFLOWS)				
General government	380,418	183,757		(196,661)
Public safety	517,207	511,768		(5,439)
Leisure and environment	599,555	404,469		(195,086)
Cemetery	94,950	84,665		(10,285)
Capital outlay	412,300	232,024		(180,276)
Bond issuance costs	-	17,575		17,575
Principal payments on debt	180,000	1,205,000		1,025,000
Interest payments on debt	 43,533	 31,737		(11,796)
Total charges to appropriations	 2,227,963	 2,670,995		443,032
Resources over (under) charges				
to appropriations	(266,953)	(36,510)		230,443
OTHER FINANCING SOURCES (USES)				
Net transfers	 162,500	 12,708		(149,792)
RESOURCES AND OTHER FINANCING SOURCES (USES) OVER (UNDER) CHARGES TO APPROPRIATIONS	\$ (104,453)	\$ (23,802)	\$	80,651

# BUDGETARY COMPARISON SCHEDULE -STREET FUND

	Budget (Original and <u>Final</u> ) <u>Actual</u>			Variances - Actual Over (Under) Final <u>Budget</u>		
<b>RESOURCES (INFLOWS)</b>						
Motor vehicle tax	\$	48,000	\$	51,776	\$	3,776
Sales tax		56,000		69,184		13,184
Intergovernmental		358,112		401,194		43,082
Special assessments		14,342		20,809		6,467
Interest income		1,600		1,901		301
Charges for services		5,500		5,613		113
Grants and contributions		400,124		-		(400,124)
Other income		100		1,375		1,275
Total resources		883,778		551,852		(331,926)
CHARGES TO APPROPRIATIONS (OUTFLOWS)						
Public works		520,683		393,798		(126,885)
Capital outlay		1,043,727		554,021		(489,706)
Principal payments on debt		165,000		165,000		-
Interest payments on debt		16,021		13,021		(3,000)
Total charges to appropriations		1,745,431		1,125,840		(619,591)
Resources over (under) charges to appropriations		(861,653)		(573,988)		287,665
OTHER FINANCING SOURCES (USES)						
Net transfers in		786,133		548,401		(237,732)
<b>RESOURCES AND OTHER FINANCING SOURCES (USES) OVER (UNDER) CHARGES TO APPROPRIATIONS</b>	\$	(75,520)	\$	(25,587)	\$	49,933

# BUDGETARY COMPARISON SCHEDULE -AIRPORT FUND

		Budget (Original and <u>Final</u> ) <u>Actual</u>			Variances - Actual Over (Under) Final <u>Budget</u>		
<b>RESOURCES (INFLOWS)</b>							
Charges for services	\$	208,000	\$	288,719	\$	80,719	
Grant income		229,381		32,514		(196,867)	
Other income		680		968		288	
Total resources		438,061		322,201		(115,860)	
CHARGES TO APPROPRIATIONS (OUTFLOWS)							
Operating expenditures		215,293		298,924		83,631	
Capital outlay		228,200		_		(228,200)	
Principal payments on debt		15,808		15,808		-	
Interest on long-term debt		1,449		1,449		-	
Total charges to appropriations		460,750		316,181		(144,569)	
Resources over (under) charges to							
appropriations		(22,689)		6,020		28,709	
OTHER FINANCING SOURCES (USES)							
Net transfers in		22,820				(22,820)	
RESOURCES AND OTHER FINANCING SOURCES (USES) OVER (UNDER) CHARGES TO APPROPRIATIONS	¢	131	\$	6,020	\$	5,889	
CHARGES TO ALL KOLKIALIONS	ψ	151	ψ	0,020	ψ	5,009	

# BUDGETARY COMPARISON SCHEDULE -INFRASTRUCTURE FUND

	Budget riginal and <u>Final</u> )	Actual	Act (Un	riances - tual Over Ider) Final <u>Budget</u>
RESOURCES (INFLOWS)				
Sales tax	\$ 370,000	\$ 420,947	\$	50,947
Interest income	 1,000	 1,304		304
Total resources	371,000	422,251		51,251
OTHER FINANCING USES				
Net transfers out	 (512,812)	 (548,401)		(35,589)
<b>RESOURCES OVER (UNDER) OTHER FINANCING USES</b>	\$ (141,812)	\$ (126,150)	\$	15,662

# BUDGETARY COMPARISON SCHEDULE -NOTE TO REQUIRED SUPPLEMENTARY INFORMATION

# Year Ended September 30, 2012

# Note A - Explanation of Differences between Budgetary Inflows and Outflows and GAAP Revenue and Expenditures

	General <u>Fund</u>			Street <u>Fund</u>		Airport <u>Fund</u>		rastructure <u>Fund</u>
Sources/inflows of resources:								
Actual amounts of resources (budgetary basis) from								
the budgetary comparison schedules	\$	2,634,485	\$	551,852	\$	322,201	\$	422,251
Differences - budget to GAAP:								
Cash to accrual adjustments		(624)		1,763		-		3,017
Total revenues as reported on the statement of								
revenues, expenditures, and changes in fund	÷	•	<b>.</b>		<u>.</u>		<b>.</b>	
balances - governmental funds	\$	2,633,861	\$	553,615	\$	322,201	\$	425,268
Uses/outflows of resources:								
Actual amounts (budgetary basis) "total charges								
to appropriations" from the budgetary								
comparison schedules	\$	2,670,995	\$	1,125,840	\$	316,181	\$	-
Differences - budget to GAAP:								
Cash to accrual adjustments		4,005		19,061		14,243		-
Total expenditures as reported on the statement								
of revenues, expenditures, and changes in								
fund balances - governmental funds	\$	2,675,000	\$	1,144,901	\$	330,424	\$	-

OTHER SUPPLEMENTARY INFORMATION

# COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS

# September 30, 2012

	Special Revenue Funds					Permane				
		nes and <u>Fees</u>		conomic velopment	Perpetual <u>Care</u>				Total Nonmajo Governmenta <u>Funds</u>	
ASSETS										
Cash and cash equivalents	\$	7,706	\$	378,586	\$	3,701	\$	30,141	\$	420,134
Certificates of deposit		-		-		133,826		-		133,826
Interest receivable		-		-		45		-		45
Sales tax recievable		-		25,437		-		-		25,437
Total assets	\$	7,706	\$	404,023	\$	137,572	\$	30,141	\$	579,442
LIABILITIES AND FUND BALANCES										
Liabilities										
Accounts payable	\$	5,530	\$	-	\$	-	\$	-	\$	5,530
Fund balances:										
Nonspendable for:										
Cemetery perpetual care		-		-		137,572		-		137,572
Restricted for:										
Economic development		-		404,023		-		-		404,023
Community betterment		2,176		-		-		30,141		32,317
Total fund balances		2,176		404,023		137,572		30,141		573,912
Total liabilities and fund										
balances	\$	7,706	\$	404,023	\$	137,572	\$	30,141	\$	579,442

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS

# For the Year Ended September 30, 2012

	Special Revenue Funds			Permanent Funds						
		ne and <u>Fees</u>		Economic Development		Perpetual <u>Care</u>		Queen ackson lemorial	Gov	l Nonmajor vernmental <u>Funds</u>
REVENUES										
Sales tax	\$	-	\$	141,321	\$	-	\$	-	\$	141,321
Licenses and permits		5,855		-		-		-		5,855
Grants and contributions		-		-		-		19,328		19,328
Interest income		-		466		-		-		466
Loan collections		-		19,656		-		-		19,656
Other		-		2,915		525		-		3,440
Total revenues		5,855		164,358		525		19,328		190,066
EXPENDITURES										
General government		5,530		-		-		-		5,530
Economic development		-		40,000		-		-		40,000
Total expenditures		5,530		40,000		-		-		45,530
Excess of revenues										
over expenditures		325		124,358		525		19,328		144,536
OTHER FINANCING SOURCES (USES)										
Transfers to other funds		-		(7,708)				(5,000)		(12,708)
Net change in fund balances		325		116,650		525		14,328		131,828
Fund balances - September 30, 2011		1,851		287,373		137,047		15,813		442,084
Fund balances - September 30, 2012	\$	2,176	\$	404,023	\$	137,572	\$	30,141	\$	573,912

# COMBINING STATEMENT OF REVENUES AND EXPENDITURES -

#### **GENERAL FUND DEPARTMENTS**

	Administrative	Police	Fire		
REVENUES					
Taxes:					
General property tax	\$ 206,146	\$ -	\$ -		
Sales tax	-	-	-		
Franchise	389,370	-	-		
Intergovernmental revenue:					
State assistance	80,007	-	-		
Licenses and permits	12,776	-	-		
Charges for services	-	-	-		
Grants and donations	61,774	2,122	-		
Interest income	1,302	-	-		
Bond proceeds	-	-	-		
Other receipts	31,420	-	-		
Total revenues	782,795	2,122	-		
EXPENDITURES					
Personnel services:		• • • • • • •			
Salaries and benefits	126,774	348,002	3,584		
Operating expenses:					
Insurance	4,709	9,411	8,071		
Professional fees	825	757	-		
Meetings, seminars, and dues	9,130	197	100		
Repairs and maintenance	4,829	29,228	14,096		
Printing, postage, and publications	344	200	45		
Utilities and telephone	10,848		14,571		
Total operating expenses	30,685	39,793	36,883		
Supplies	3,703	2,453	471		
Other expenses	63,463	65,610	16,638		
Capital outlay	77,024	-	-		
Bond issuance costs	-	-	-		
Principal payments on debt	-	-	-		
Interest payments					
Total expenditures	301,649	455,858	57,576		
Excess (deficiency) of revenues over					
expenditures before transfers	481,146	(453,736)	(57,576)		
TRANSFERS FROM OTHER FUNDS	7,708				
EXCESS (DEFICIENCY) OF REVEN					
OVER EXPENDITURES	\$ 488,854	\$ (453,736)	\$ (57,576)		

					Time	
 Pool	Library	Cemetery	Park	Bookmobile	Capsule	Total
\$ -	\$ 89,648	\$ 26,22	7 \$ 93,592	\$ -	\$ -	\$ 415,613
282,642	-	-	-	-	-	282,642
-	-	-	-	-	-	389,370
-	2,119	-	_	-	-	82,126
-	-	-	-	-	-	12,776
29,998	5,256	11,68	8 34,457	78,000	-	159,399
-	1,863	-	123,042	-	-	188,801
760	36	3,19		337	16	5,658
1,050,000	-	-	-	-	-	1,050,000
360	445	-	15,240	11	-	47,476
 1,363,760	99,367	41,11		78,348	16	2,633,861
38,020	61,316	-	33,807	49,211	-	660,714
4,118	4,098	77	7 4,993	2,655	-	38,832
554	461		6 324	37	-	3,034
-	183	-	-	183	-	9,793
5,472	8,045	84,48	9 22,193	6,194	-	174,546
-	240	-	200	240	-	1,269
11,997	2,718	2,87	5 56,976	88	-	100,073
 22,141	15,745	88,21	7 84,686	9,397	-	327,547
14,156	10,379	49	4 1,856	10,408	-	43,920
962	2,456	2	5 17,899	369	-	167,422
-	-	-	155,000	-	-	232,024
17,575	-	-	-	-	-	17,575
1,205,000	-	-	-	-	-	1,205,000
 20,798		-				20,798
 1,318,652	89,896	88,73	6 293,248	69,385	_	2,675,000
45,108	9,471	(47,62	2) (26,909)	8,963	16	(41,139)
(47,000)	5,000	-	47,000	-	_	12,708
 (17,000)			17,000			12,700
\$ (1,892)	\$ 14,471	\$ (47,62	2) \$ 20,091	\$ 8,963	\$ 16	\$ (28,431)

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

## To the Members of the City Council City of Valentine, Nebraska

We have audited the financial statements of the governmental activities, the businesstype activities, each major fund, and the aggregate remaining fund information of the City of Valentine, Nebraska, as of and for the year ended September 30, 2012, which collectively comprise the City of Valentine, Nebraska's basic financial statements, and have issued our report thereon dated February 5, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## Internal Control Over Financial Reporting

Management of the City of Valentine is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the City of Valentine's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting, described below, that we consider to be a significant deficiency in internal control over financial reporting. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

# Segregation of Duties

Due to limited number of personnel, there is not adequate segregation of duties to ensure internal control over cash receipts, disbursements, and recording of transactions.

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Valentine's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed the no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the Council of the City of Valentine, in a separate letter dated February 5, 2013.

This report is intended solely for the information and use of management, the State of Nebraska Auditor of Public Accounts, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Grand Island, Nebraska February 5, 2013